



**Government of Rajasthan
NATIONAL HEALTH MISSION (NHM)
RAJASTHAN STATE HEALTH SOCIETY (RSHS)
SWASTHYA BHAWAN, TILAK MARG,
JAIPUR-302005**

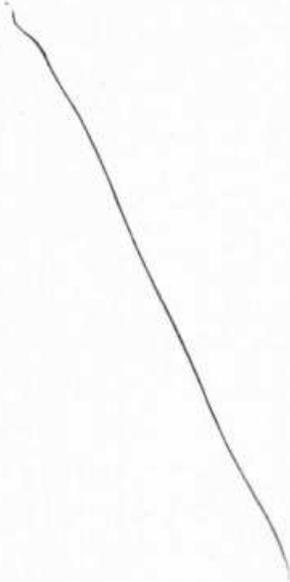
RFP BID FORM

**For Appointment of Statutory Auditor for
Rajasthan State Health Society (RSHS) and District Health Societies
(DHSs) for Audit of all Programs under under Flexible Pool for RCH &
Health System Strengthening, National Health Programme and Urban
Health Mission, PM-ABHIM and COVID for the Financial Year 2024-25**

NIB No.: 1

Dated: 28/04/2025

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OFFICE OF THE MISSION DIRECTOR,
NATIONAL HEALTH MISSION,
RAJASTHAN STATE HEALTH SOCIETY, JAIPUR-302005

Ph. No. 0141-2220289, 2221590, Fax No. 0141-2225827

E-Mail – md-nrhm-rj@nic.in

Request For Proposal Notice

NIB No.: 1

Date : 28/04/2025

1. One Stage- Two-envelop unconditional Bids, as listed below, are invited on behalf of Rajasthan State Health Society (RSHS), Jaipur for the Statutory Audit of Accounts of Rajasthan State Health Society (RSHS) and 42 District Health Societies (DHSs), including all Programs under under Flexible Pool for RCH & Health System Strengthening, National Health Programme and Urban Health Mission, PM-ABHIM and COVID from Chartered Accountants firms those are empanelled with C & AG for the year 2024-25 and eligible for doing major audits 2024-25, up to 02.00 PM of 12/05/2025:-

S.No	Name of Work/services	Brief scope of Work/services	Bid Security	Validity period of Bids/Financial Proposals
1.	Appointment of Statutory Auditor for Rajasthan State Health Society (RSHS) and 42 District Health Societies (DHSs) for Audit of including all Programs under Flexible Pool for RCH & Health System Strengthening, National Health Programme and Urban Health Mission, PM-ABHIM and COVID for the Financial Year 2024-25.	Statutory Audit of Accounts of Rajasthan State Health Society and 42 District Health Societies, National Disease Control Programs and Non-Communicable Disease Programs - State level & district level Committees, offices for Civil works and at least 40% of the Block Level CHCs/PHCs for the Financial Year 2024-25. Audit for the Financial Year 2024-25 shall include all components under NHM.	Declaration Form on Rs. 50/- non Judicial stamp paper (Form-G)	90 days

2. The scope and coverage of work includes, but not limited to, an assessment of adequacy of the project financial systems, including financial controls, funds have been spent as per prescribed guidelines, maintenance of records/accounts as per norms etc., as detailed in this RFP Bid Document.
3. The Bid is for Appointment of Statutory Auditor(s) for Rajasthan State Health Society (RSHS) and District Health Societies (DHSs) for Audit of all Programs under Flexible Pool for RCH & Health

System Strengthening, National Health Programme and Urban Health Mission, PM-ABHIM and COVID and shall include all components under NHM for the Financial Year 2024-25.

4. Bids are invited as per following time schedule:-

Start Date and time of selling of RFP Bid Form	Date and time of Pre RFP Bid Meeting	Last Date and time for sale of RFP Bid	Last Date and time of Receipt of Bid & Bid Security	Date and time of Opening of Technical Bid
1	2	3	4	5
(28/04/2025) at 10.00 A.M.	(01/05/2025) at 11.00 A.M.	(09/05/2025) at 6.00 P.M.	(12.05.2025) at 02.00 P.M.	(12.05.2025) at 04.30 P.M.

5. A Pre-Bid Meeting will be held as per column no. 2 of the above schedule at para 4, on **01/05/2025** at 11.00 A.M. in Meeting Hall No. 311, IIIrd Floor, C-Block, Swasthya Bhawan, Jaipur (venue may be changed, if required) to clarify the issues and to answer questions on any matter that may be raised at that stage. After pre-bid meeting, necessary changes in bid conditions can be considered to be made. Bid should be submitted after Pre-Bid meeting including all the Clarifications/Modifications/Amendments. Corrigendum, if any, shall be the integral part of terms & conditions of the Bid, which shall be duly signed and attached with bid document by the bidder.
6. Bidding Document including the conditions of Contract, evaluation and qualification criteria and procedure, Bidding forms, specifications, Schedule, etc. can be seen at or obtained from the office of the Director (Finance), National Health Mission, Rajasthan State Health Society, Swasthya Bhawan, Jaipur as per column no. 3 of the above schedule at para 4, by paying a non-refundable price of Rs. 1000/- in the form of banker's cheque or Demand Draft of a Scheduled Bank in India payable at Jaipur. Alternatively, these may be seen and downloaded from the website of State Public Procurement Portal www.sppp.raj.nic.in or from our website www.rajswasthya.nic.in and, in such condition, the price of Bidding Document i.e. Rs. 1000/- (Rs. One Thousand only) may be paid in the form of Demand Draft / Banker's Cheque in favor of **Rajasthan State Health Society, Jaipur**, payable at Jaipur at the time of submission of the Bid.
7. Bids, duly signed by the authorized representative on all pages and serially numbered, properly bound accompanied with the Bid Securing Declaration Form on Rs. 50/- non judicial stamp paper in Form-G, shall be submitted personally or by post in sealed envelopes upto 02.00 P.M. on **12.05.2025**, to the office of Director (Finance), National Health Mission, Third Floor, C-Block, Swasthya Bhawan, Jaipur bearing the reference to NIB and warning as: **"BID FOR NIB No. 1 for Appointment of Statutory Auditor for the Year 2024-25, NOT TO BE OPENED BEFORE 12.05.2025 at 4.30 P.M."**, by post or by hand or dropped in the Bid Box.
8. Bids received after the specified time and date shall not be accepted and returned unopened.
9. The Technical Bids shall be opened at 4.30 P.M. on dated **12.05.2025** in the presence of the Bidders or their representatives, who wish to be present.

10. Rajasthan State Health Society (SHS) reserves the right to accept or reject any or all proposal and can change the evaluation criteria as per its requirements in the interest of the organization.
11. The Bidders shall have to submit a valid 'PAN' issued by Income Tax Department.
12. It is hereby clarified that the information required in the Bidding Document shall have to be submitted by the Bidders in the prescribed formats only, without any change or modification in the prescribed formats, whatsoever. Any Bid submitted with changed or modified formats shall be liable to be summarily rejected.
13. It is important to note that if any amendment is carried out in the bid specifications and terms & conditions following pre-bid meeting, the same will be uploaded on the Departmental website www.rajswasthya.nic.in and www.sppp.raj.nic.in and will not be published in news papers.
14. The proposals received up to due date and time as mentioned in the NIB will only be considered for evaluation. At the first instance, Technical Proposal shall be opened and evaluated. Financial Proposal of only those bidders will be opened, who are found technically qualified in order of the RFP stipulations. To facilitate evaluation, RSHS (NHM) may, at its sole discretion, seek clarifications in writing from any bidder.


Mission Director, NHM
Rajasthan State Health Society
Swasthya Bhawan, Jaipur

Disclaimer

The information contained in this Bidding Document or subsequently provided to Applicant(s), by Rajasthan State Health Society / National Health Mission, is provided to Applicant(s) on the terms and conditions set out in this Bidding Document and any other terms and conditions subject to which such information is provided. This Bidding Document is based on material and information available in public domain.

This Bidding Document is not an agreement and is not an offer or invitation by the RSHS (NHM) to the prospective bidder(s). The purpose of this Bidding Document is to provide interested parties/Bidders with information to assist the formulation of their Bid and detailed Proposal. This Bidding Document does not purport to contain all the information each Applicant may require. This Bidding Document may not be appropriate for all persons, and it is not possible for the RSHS (NHM), their employees or advisors to consider the investment objectives, financial situation and particular needs of each party who reads or uses this Bidding Document. Certain applicants may have a better knowledge of the proposed Project than others. Each applicant should conduct its own investigations and analysis and should check the accuracy, reliability and completeness of the information in this Bidding Document and obtain independent advice from appropriate sources. This Bidding Document has been prepared in a good faith and neither RSHS (NHM), or its employees or advisors make no representation or warranty, express or implied, and shall incur no liability under any law, statute, rules or regulations as to the accuracy, reliability or completeness of the Bidding Document even if any loss or damage is caused by any act or omission on their part. RSHS (NHM) may on its absolute discretion, but without being under any obligation to do so, update, amend or supplement the information in this Bidding Document.

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**RAJASTHAN STATE HEALTH SOCIETY
NATIONAL HEALTH MISSION**

Swasthya Bhawan, Tilak Marg, C-Scheme, Jaipur - 302005
Ph. No. 0141-2220289, 2221590, Fax No. 0141-2225827
E-Mail: md-nrhm-rj@nic.in

No. F-1(4065)/NHM/Acct/SA-2024-25

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Dated: 28/04/2025

NOTICE INVITING BIDS

One stage Two-envelop unconditional Bids are invited up to **12.05.2025** at 2:00 pm for the Statutory Audit of Accounts of Rajasthan State Health Society (RSHS) and 43 District Health Societies (DHSs) including all Programs under Flexible Pool for RCH & Health System Strengthening, National Health Programme and Urban Health Mission, PM-ABHIM and COVID from **firms of Chartered Accountants empanelled with C& AG and eligible for major PSUs audit for the year 2024-25.**

The Bidding document and RFP comprising Background, Terms of Reference (ToR) and Guidelines for submitting the proposal can be downloaded from the state's website www.sppp.raj.nic.in or from www.dipronline.org or www.rajswasthya.nic.in and the price of Bidding Document i.e. Rs. 1000/- (Rs One thousand only) may be paid in form of Demand Draft/Banker's Cheque in favour of Rajasthan State Health Society, Jaipur, payable at Jaipur, at the time of submission. Estimated value of Bid is Rs. **3 Lakh** only.

Important Dates:

S.No.	Particulars	Date & Time
1.	Last date for collection of RFP from Office of Mission Director-NHM	May 09, 2025 up to 6:00 pm.
2.	Date & time for pre-bid conference	May 1, 2025 at 11:00 am.
3.	Last date for submission of Proposal to O/o Mission Director NHM, Rajasthan State Health Society	May 12, 2025 up to 2:00 pm.
4.	Date and time of opening of technical bid	May 12, 2025 at 4:30 pm.

Venue for Pre-bid Conference: Pre-bid Conference would be held at Meeting Hall No. 311, IIIrd Floor, C-Block, Swasthya Bhawan, Jaipur (venue may be change if required).


Mission Director, NHM
Rajasthan State Health Society

Section I: Instructions to Bidders (ITB)

Important Instruction: - *The Law relating to procurement "The Rajasthan Transparency in Public Procurement Act, 2012" [hereinafter called the Act] and the "Rajasthan Public Procurement Rules, 2013" [hereinafter called the Rules] prescribed under the said Act have come into force which are available on the website of State Public Procurement Portal <http://sppp.raj.nic.in> . Therefore, the Bidders are advised to fully acquaint themselves with the provisions of the Act and the Rules before participating in the Bidding process. If there is any discrepancy between the provisions of the Act and the Rules and this Bidding Document, the provisions of the Act and the Rules shall prevail.*

1. Scope of Bid

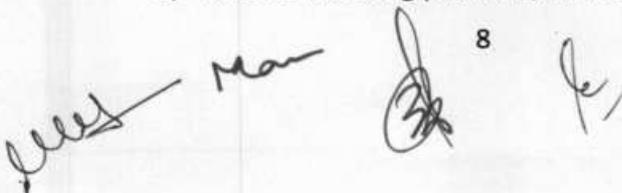
- a. In support of the Invitation to Bid indicated in the Bid Data Sheet (BDS), the Procuring Entity, as indicated in the BDS, issues this Bidding Document for the work of Appointment of Statutory Auditor for Rajasthan State Health Society (RSHS) and 42 District Health Societies (DHSs) for Audit of all programmes under Flexible Pool for RCH & Health System Strengthening, National Health Programme and Urban Health Mission, PM-ABHIM and COVID, for the Financial Year 2024-25, and related services incidental thereto as specified in Section V, Schedule of Work and Services.
- b. Throughout this Bidding Document:
 - i. the term "in writing" means communicated in written form through letter, fax, e-mail etc. with proof of receipt.
 - ii. if the context so requires, singular means plural and vice versa; and
 - iii. "Day" means calendar day.

2. Code of Integrity

- a. Any person participating in the procurement process shall :-
 - i. not offer any bribe, reward or gift or any material benefit either directly or indirectly in exchange for an unfair advantage in procurement process or to otherwise influence the procurement process;
 - ii. not misrepresent or omit that misleads or attempts to mislead so as to obtain a financial or other benefit or avoid an obligation;
 - iii. not indulge in any collusion, Bid rigging or anti-competitive behavior to impair the transparency, fairness and progress of the procurement process;
 - iv. not misuse any information shared between the procuring Entity and the Bidders with an intent to gain unfair advantage in the procurement process;
 - v. not indulge in any coercion including impairing or harming or threatening to do the same, directly or indirectly, to any party or to its property to influence the procurement process;
 - vi. not obstruct any investigation or audit of a procurement process;
 - vii. Disclose conflict of interest, if any; and
 - viii. Disclose any previous transgressions with any Entity in India or any other country during the last three years or any debarment by any other procuring entity.

3. Conflict of Interest:-

- a. A conflict of interest is considered to be a situation in which a party has interests that could improperly influence that party's performance of official duties or responsibilities, contractual obligations, or compliance with applicable laws and regulations.
 1. A Bidder may be considered to be in conflict of interest with one or more parties in this bidding process if, including but not limited to:
 - a) have controlling partners/shareholders in common; or



- b) receive or have received any direct or indirect subsidy from any of them; or
 - c) have the same legal representative for purposes of this Bid; or
 - d) have a relationship with each other, directly or through common third parties, that puts them in a position to have access to information about or influence on the Bid of another Bidder, or influence the decisions of the Procuring Entity regarding this bidding process; or
 - e) the Bidder participates in more than one Bid in this bidding process. Participation by a Bidder in more than one Bid will result in the disqualification of all Bids in which the Bidder is involved.
 - f) the Bidder or any of its affiliates participated as a consultant in the preparation of the design or technical specifications of the Goods, Works or Services that are the subject of the Bid; or
 - g) the Bidder or any of its affiliates has been hired (or is proposed to be hired) by the Procuring Entity as engineer-in-charge/consultant on contract.
- b. The Bidder shall have to give a declaration regarding compliance of the Code of Integrity prescribed in the Act, the Rules and stated above in this Clause along with its Bid, in the format (Form D-1) specified in Section IV, Bidding Forms.
- c. Breach of Code of Integrity by the Bidder: Without prejudice to the provisions of Chapter IV of the Rajasthan Transparency in Public Procurement Act, in case of any breach of the Code of Integrity by a Bidder or prospective Bidder, as the case may be, the Procuring Entity may take appropriate action in accordance with the provisions of sub-section (3) of section 11 and section 46 of the Act.

4. Eligible Bidders

- a. A Bidder should be a Chartered Accountant firm registered with ICAI empanelled with C & AG for the year 2024-25 and eligible for doing major audits 2024-25 and the Bidder shall furnish necessary proof for the same in the prescribed format.
- b. A Bidder shall have the nationality of India. A Bidder shall be deemed to have nationality of a country if the Bidder is a citizen or constituted or incorporated, and operates in conformity with the provisions of the Laws of that country.
- c. A Bidder should not have a conflict of interest in the procurement in question as stated in the Rule 81 of the Rajasthan Transparency in public Procurement Rule, 2013 and this Bidding document.
- d. Bidder debarred under section 46 of the Act shall not be eligible to participate in any procurement process undertaken by
 - (i) any Procuring Entity, if debarred by the State Government; and
 - (ii) a Procuring Entity if debarred by such procuring Entity.
- e. No new partner/partners shall be accepted in the firm by the Bidder in respect of the contract unless he/they agree to abide by all its terms, conditions and deposit with the Procuring Entity a written agreement to this effect in advance. The Bidder's receipt for acknowledgement or that of any partners subsequently accepted as above shall bind all of them and will be sufficient discharge for any of the purpose of the Contract.
- f. Bidders shall provide such evidence of their continued eligibility satisfactory to the Procuring Entity, should the Procuring Entity request.
- g. A Bidder debarred by the Ministry of Health & Family Welfare, Government of India and State Govt. of Rajasthan shall not be eligible to participate in this procurement

process.

- h. Each Bidder shall submit only one Bid.
- i. No Bidder who is not registered under the GST Act shall Bid. The GST Registration Number should be quoted, without which the Bid is liable to be rejected.
- j. The bidder should not engage as Concurrent Auditor for the Rajasthan State Health Society /District Health Societies during the F.Y. 2024-25.
- k. *The bidder should not have been engaged as Statutory Auditor for the Rajasthan State Health Society /District Health Societies during the continuous period of three years, namely F.Y. 2021-22, 2022-23 and 2023-24.*
- l. **Preference of firms having Head Office (H.O.)/Local Branch office in the State Capital:** The firms having Head Office /Local Branch Office in the State capital of the same State for which the proposal is given to be given preference at the time of finalizing the financial bid. Such office must exist within the State for not less than three years as per the Institute of Chartered Accountants of India (ICAI) Certificate. However, in case of NE States/ UTs where availability of Auditor is scarce, the States/UT may consider the proposals of audit firms from the neighboring States.

5. Contents of Bidding Document

- a. The complete Bidding Document can be downloaded from the State Public Procurement Portal www.sppp.raj.nic.in or from our website www.rajswashya.nic.in. The prospective Bidders shall be permitted to download the Bidding Document from the website and pay its price while submitting the filled-up Bidding Document.
- b. The Procuring Entity is not responsible for the completeness of the Bidding Document and its addenda, if they were not obtained directly from the Procuring Entity or not downloaded correctly from the websites mentioned at 5a.
- c. The Bidder is expected to examine all instructions, forms, terms, and specifications in the Bidding Document. Failure to furnish all information or authentic documentation required by the Bidding Document may result in the rejection of the Bid.

6. Clarification of Bidding Document and Pre-Bid Conference

- a. The Bidder shall be deemed to have carefully examined the terms and conditions etc., of the work and Related Services to be offered. If any Bidder has any doubts as to the meaning of any portion of the terms, conditions etc., it shall, before submitting the Bid, refer the same to the Procuring Entity and get clarifications. A Bidder requiring any clarification of the Bidding Document shall contact the Procuring Entity in writing at the Procuring Entity's address indicated in the BDS.
- b. The Bidder or his authorized representative is invited to attend the Pre-Bid Conference as provided for in the BDS. The purpose of the PreBid Conference will be to clarify issues and to answer questions on any matter related to this procurement that may be raised at that stage.
- c. The Bidder is requested, to submit questions in writing, to reach the Procuring Entity before the Pre-Bid Conference.
- d. The text of the questions raised, and the responses given, without identifying the source, will be placed on the State Public Procurement Portal www.sppp.raj.nic.in and on our website www.rajswashya.nic.in. Any modification to the Bidding Document that may become necessary as a result of the Pre-Bid Conference shall be made by the Procuring Entity exclusively through the Issue of an addendum (part of Bid document) and not through the minutes of the Pre-Bid Conference.
- e. At any time prior to the deadline for submission of the Bids, the Procuring Entity, suo

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motto, may also amend the Bidding Document, if required, by issuing an addenda which will form part of the Bidding Document.

7. Amendment of Bidding Document

- a. Any addendum issued shall be part of the Bidding Document and shall be uploaded on the websites of State Public Procurement Portal and the Procuring Entity for prospective bidders to download.
- b. To give prospective Bidders reasonable time in which to take an addendum into account in preparing their Bids, the Procuring Entity may, at its discretion, extend the deadline for the submission of the Bids under due intimation to the Bidders by uploading it on the websites of State Public Procurement Portal and Procuring Entity.

8. Preparation of Bids

- a. The Bidder shall bear all costs associated with the preparation and submission of its Bid, and the Procuring Entity shall not be responsible or liable for those costs, regardless of the conduct or outcome of the bidding process.
- b. The Bidder shall furnish the attested copies of following documents with its Bid:-
 - I. Firm's Registration No. with ICAI- Attach a copy of certificate downloaded from ICAI Website showing the name & address of H.O., B.O. and partners etc. not before 01.01.2025. Partnership Deed and Power of Attorney, in original, in favour of the partner signing/submitting the Bid, authorizing him to represent all partners of the firm.
 - II. GST registration certificate from the concerned competent authority and Permanent Account Number (PAN) issued by Income- Tax Department.
 - III. Registration certificate and Memorandum of Association issued by Registrar of Companies in case of a registered company and in case of another statutory or registered body, certificate of incorporation or registration issued by concerned authority. Power of attorney in favour of the person signing the Bid.
 - IV. Proof of latest empanelment with C&AG for the year under Audit and confirming that the firm is eligible for major audits for the year 2024-25.
 - V. Copies of Balance Sheet and P & L Account of the last three years or a C.A. Certificate give Break-up of Audit Fee and Other Fees Received.
 - VI. For Audit experience of the Firm regarding assignment in Commercial/Statutory Audit and external aided project/social sector project, copies of the Offer Letter & the Fee Charged for each assignment.
 - VII. Proof of having Head Office (H.O.)/Local Branch office in the State Capital and exist within the State for not less than three years as per the ICAI Certificate.

9. Documents Comprising the Bid

- a. The Bid shall comprise of two parts submitted simultaneously (one stage), first part containing the Technical Bid/ Proposal and the second part containing the Financial or Price Bid/ Proposal. , enclosed together in an outer single envelope.
- b. The Technical Bid/ Proposal shall contain the following:
 - i. Technical Bid/ Proposal Submission Sheet and Technical Bid containing the filled up Bidding Forms and Declarations related to Technical Bid and Code of Integrity given Section IV, Bidding Forms;
 - ii. proof of payment of price of Bidding Document, Bid Securing Declaration Form of Rs. 50/- non judicial stamp paper, in accordance with ITB Clause 15;
 - iii. written confirmation authorizing the signatory of the Bid to commit the

- iv. Bidder, in accordance with ITB Clause 16;
 - v. documentary evidence in accordance with ITB Clause 12(a) establishing the Bidder's eligibility to bid;
 - vi. Documentary evidence in accordance with ITB Clause 13(a) establishing the Bidder's qualifications to perform the contract if its Bid is accepted; and any other document required in the BDS.
 - vii. Experience certificates and supporting documents, as required or where asked for, and the specifications. For successful completion of audit work, the Bidder should confirm the availability of qualified and experienced technical personnel as required.
 - viii. any other document required in the BDS; and
 - ix. others considered necessary otherwise to strengthen the Bid submitted.
- c. The Financial Bid/ Price Proposal shall contain the following:
- i. Duly filled Financial Bid / Price Proposal Submission Sheet (Form F-1);

10. Bid Submission Sheets and Price Schedules

- a. The Bidder shall submit the Technical Bid and Financial Bid using the appropriate Bid Submission Sheets provided in Section IV, Bidding Forms. These forms must be completed without any **alterations to their format, and no substitutes shall be accepted**. All blank spaces shall be filled in ink or typed with the information requested.
- b. The Bidder shall submit the Financial Bid, the Price for work to be done and Related Services, using the forms provided in Section IV, Bidding Forms.

11. Financial Bid- As per F-1.

The Bidders will have quote:-

- a) consolidated audit fees including expenses on TA/DA
 - b) GST
 - c) Total (a+b)
2. The price to be quoted in the Bid Submission Sheet shall be the total price of the Bid includes all of the Auditor's costs and profit inclusive GST obligation that may be imposed on the Auditor.

12. Documents establishing the eligibility of the Bidder

- a. To establish their eligibility in accordance with ITB Clause 4 [Eligible Bidders], Bidders shall:
 - i. complete the eligibility declarations in the Bid Submission Sheet and Declaration Form included in Section IV, Bidding Forms;

13. Documents Establishing the Qualifications of the Bidder

- a. To establish its qualifications to perform the Contract, the Bidder shall submit as part of its Technical Proposal the documentary evidence indicated for each qualification criteria specified in Section III, Evaluation and Qualification Criteria.

14. Period of Validity of Bids

- a. Bids shall remain valid for the period i.e. 90 days after the Bid submission deadline date as specified by the Procuring Entity. A Bid valid for a shorter period shall be rejected by the Procuring Entity as non responsive.
- b. In exceptional circumstances, prior to the expiration of the Bid validity period, the

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Procuring Entity may request Bidders to extend the period of validity of their Bids. The request and the responses shall be made in writing.

- c. If a Bid Security is requested in accordance with ITB Clause 15 [Bid Security] it shall also be extended for a corresponding period. A Bidder may refuse the request without forfeiting its Bid Security. A Bidder granting the request shall not be required or permitted to modify its Bid.

15. Bid Security

- a. Unless otherwise specified in the BDS, the Bidder shall furnish as part of its Bid, a Bid Security in original form and in the amount and currency specified in the BDS.
- b. Bid Security shall be 2% of the estimated value of Rs. 3 Lakh i.e. Rs. 6000/-.
- c. The Bid Security may be given in the form of a banker's cheque or bank demand draft of a Scheduled Bank in India payable at Jaipur.
- d. Any Bid not accompanied by a valid Bid Security shall be liable to be rejected.
- e. Bid Security of a Bidder lying with the Procuring Entity in respect of other Bids awaiting decision shall not be adjusted towards Bid Security for this Bid. The Bid Security originally deposited may, however, be taken into consideration in case Bids are re-invited.
- f. The Bid Security of unsuccessful Bidders shall be refunded, soon after final acceptance of successful Bid and signing of Contract Agreement and submitting Performance Security by successful Bidder pursuant to ITB Clause 24 [Performance Security]. No interest, whatsoever, will be paid by the Procuring Entity on the amount of Bid Security and /or Performance Security.
- g. The Bid Security taken from a Bidder shall be forfeited in the following cases, namely:-
 - a. when the Bidder withdraws or modifies his Bid after opening of Bids; or
 - b. when the Bidder does not execute the agreement in accordance with RFP [Signing of Contract] within the specified time after issue of letter of acceptance/ placement of Work order; or
 - c. when the Bidder fails to commence the designated Work or Related Services as per the Work Schedule within the time specified; or
 - d. when the Bidder does not deposit the Performance Security in accordance with ITB Clause 25 [Performance Security] in the specified time period after the Work / work order is placed;
 - e. if the Bidder breaches any provision of the Code of Integrity prescribed for Bidders specified in the Act, Chapter VI of the Rules or
 - f. if the Bidder does not accept the correction of its Bid price pursuant to ITB Clause 20. (correction of Arithmetical Error in Financial Bid)

16. Format and Signing of Bid

The Bidder shall prepare one original of the Technical Bid or Technical Proposal and one original of the Financial Bid or Price Proposal as described in ITB Clause 9 and clearly mark each "ORIGINAL - TECHNICAL BID/PROPOSAL" and "ORIGINAL - FINANCIAL BID/PRICE PROPOSAL". The Bid shall be properly bound. All pages shall be serially numbered and signed by the authorized representative.

17. Submission and Opening of Bids

- a. Bidders may submit their Bids by post or by hand or directly dropped in the Bid Box.
- b. The Bidder shall enclose the original of the Technical Proposal, the original of the Price Proposal, in separate sealed envelopes, duly marking the envelopes as "ORIGINAL -

TECHNICAL PROPOSAL", "ORIGINAL - PRICE PROPOSAL". These envelopes containing the originals shall then be enclosed in **one single outer envelope**.

- c. If all envelopes are not sealed and marked as required, the Procuring Entity shall assume no responsibility about its consequences including misplacement and premature opening of the Bid.
- d. **Late Bid**- The Procuring Entity shall not consider any Bid that arrives after the deadline for submission of Bids, in accordance with ITB Clause 17(e) Such Bids shall be declared late, rejected, and shall not be opened and returned unopened to the Bidder.
- e. Bid shall be received, by the person designated for the purpose by the Procuring Entity or directly dropped in the Bid Box at the place and up to the time and date as specified in the Notice Inviting Bids or an extension issued thereof.

18. Bid Opening

The sealed Bid box shall be opened by the Bid opening committee constituted by procuring entity at the time, date and place specified in the Bid data sheet in the presence of the bidders or their authorized representatives, who choose to be present.

19. Clarification of Technical or Financial Bids

- a. To assist in the examination, evaluation, comparison and qualification of the Technical or Financial Bids, the Bid evaluation committee may, at its discretion, ask any Bidder for a clarification regarding its Bid. The committee's request for clarification and the response of the Bidder shall be in writing.
- b. Any clarification submitted by a Bidder with regard to his Bid that is not in response to a request by the Bid evaluation committee shall not be considered.
- c. No change in the prices or substance of the Bid shall be sought, offered, or permitted, except to confirm the correction of arithmetical errors discovered by the Bid evaluation committee in the evaluation of the financial Bids.
- d. No substantive change to qualification information or to a submission, including changes aimed at making an unqualified Bidder, qualified or an unresponsive submission, responsive shall be sought, offered or permitted.

20. Correction of Arithmetical Errors in Financial Bid

- a. Provided that a Financial Bid is substantially responsive, the Procuring Entity will correct arithmetical errors during evaluation of Financial Bids on the following basis:
 - i. if there is a discrepancy between the unit price and the total price that is obtained by multiplying the unit price and quantity, the unit price shall prevail and the total price shall be corrected, unless in the opinion of the Procuring Entity there is an obvious misplacement of the decimal point in the unit price, in which case the total price as quoted shall govern and the unit price shall be corrected;
 - ii. if there is an error in a total corresponding to the addition or subtraction of subtotals, the subtotals shall prevail and the total shall be corrected; and
 - iii. if there is a discrepancy between words and figures, the amount in words shall prevail, unless the amount expressed in words is related to an arithmetic error, in which case the amount in figures shall prevail subject to (i) and (ii) above.

21. Evaluation of Qualification of Bidders in Technical Bids

- a. The Procuring Entity shall evaluate each Financial Bid, the corresponding Technical Bid of which has been determined to be technically successful.
- b. To evaluate a Financial Bid, the Procuring Entity shall only use all the criteria and

methodologies defined in this Clause and in Section III, Evaluation and Qualification Criteria. No other criteria or methodology shall be permitted.

22. Procuring Entity's Right to Accept Any Bid, and to Reject Any or All Bids

- a. The Procuring Entity reserves the right to accept or reject any Bid, and to annul the Bidding process and reject all Bids at any time prior to Contract award without assigning any reasons thereof and without thereby incurring any liability to the Bidders.
- b. In case the bidding firm is found not suitable for audit on any reasonable ground like information by the Ministry/ICAI/ any State may reject such proposal without giving any reason.

23. Signing of Contract

- a. The successful Bidder, shall have to execute an agreement in the format given in the Bidding Document on a non judicial stamp of requisite value at his cost and deposit the amount of Performance Security within a period specified in the BDS or where the period is not specified in the BDS, then within fifteen days from the date on which the LOA or LOI is dispatched to the Bidder. Until a formal contract is executed, LOA or LOI shall constitute a binding contract.
- b. If the Bidder, whose Bid has been accepted, fails to sign a written procurement contract or fails to furnish the required Performance Security or Performance Security Declaration, as the case may be, within the specified time period, the Procuring Entity shall take action against the successful Bidder as per the provisions of the Act and the Rules. The Procuring Entity may, in such case, cancel the procurement process or if it deems fit, offer for acceptance on the rates of lowest Bidder to the next lowest responsive Bidder.

24. Performance Security

- a. Performance Security shall be solicited from successful Bidder.
- b. The amount of Performance Security shall be two and half percent (5%), or as specified in the BDS, of the amount of the work order. The currency of Performance Security shall be Indian Rupees.
- c. Performance Security shall be furnished in one of the following forms -
 - a. Bank Draft or Banker's Cheque of a Scheduled Bank in India payable at Jaipur; or
 - b. Fixed Deposit Receipt (FDR) of a Scheduled Bank. It shall be in the name of the Procuring Entity on account of Bidder and discharged by the Bidder in advance. The Procuring Entity shall ensure before accepting the Fixed Deposit Receipt that the Bidder furnishes an undertaking from the bank to make payment premature payment of the Fixed Deposit Receipt on demand to the Procuring Entity without requirement of consent of the Bidder concerned. In the event of forfeiture of the Performance Security, the Fixed Deposit shall be forfeited along with interest earned on such Fixed Deposit.
- d. Performance Security furnished in the form of a document mentioned at options a & b of Sub Clause c above, shall remain valid for a period of sixty days beyond the date of completion of all contractual obligations of the Bidder, including warranty obligations and operation and / or maintenance and defect liability period, if any.
- e. Failure of the successful Bidder to submit the above-mentioned Performance Security or sign the Contract within the specified time period shall constitute sufficient grounds for the annulment of the award. In that event the Procuring Entity may award the Contract to the next lowest evaluated Bidder at the rates of the lowest bidder whose offer is

substantially responsive and is determined by the Procuring Entity to be qualified to perform the Contract satisfactorily.

- f. Forfeiture of Performance Security: The amount of Performance Security in full or part may be forfeited in the following cases :-
- i. when the Bidder does not execute the agreement in accordance with ITB Clause 24 [Signing of Contract] within the specified time period; after Issue of letter of acceptance/ placement of work order; or
 - ii. when the Bidder fails to commence the Work of the Work or Related Services as per Work order within the time specified; or
 - iii. **when Bidder fails to commence or make** complete Work of the Work or Related Services satisfactorily within the time specified; or
 - iv. when any terms and conditions of the contract is breached; or
 - v. if the Bidder breaches any provision of the Code of Integrity prescribed for Bidders in the Act and Chapter VI of the Rules and specified in ITB Clause 2.

Notice of reasonable time will be given in case of forfeiture of Performance Security. The decision of the Procuring Entity in this regard shall be final.

25. Additional Performance Security-

(1) In addition to Performance Security as specified in rule 75, an Additional Performance Security shall also be taken from the successful bidder in case of unbalanced bid. The Additional Performance Security shall be equal to fifty percent of Unbalanced Bid Amount. The Additional Performance Security shall be deposited in lump sum by the successful bidder before execution of Agreement. The Additional Performance Security shall be deposited through e-Grass, Demand Daft, Banker's Cheque, Government Securities [Bank guarantee or electronic bank guarantee (e-BG)]. Explanation : For the purpose of this rule,- (i) Unbalanced Bid means any bid below more than fifteen percent of Estimated Bid Value. (ii) Estimated Bid Value means value of subject matter of procurement mention in bidding documents by the Procuring Entity. (iii) Unbalanced Bid Amount means positive difference of eighty five percent of Estimated Bid Value minus Bid Amount Quoted by the bidder.

(2) Performance Security shall be forfeited by the Procuring Entity when work is not completed within stipulated period by the firm. Provision for 'Unbalanced Bid' and 'Additional Performance Security' shall be mentioned in the Bidding Documents by the Procuring Entity.]

26. **Completion Period of Work** – The bidder whose bid is accepted shall complete the work within a period of 90 days from the date of work order.

27. Penalty Provision-

- i. the time specified for completion of work in the bid form shall be deemed to be the essence of the contract and the successful bidder shall complete the work within the period on receipt of the work order from the department.
- ii. **Liquidated Damages**:- In case of extension in the delivery period with liquidated damages the recovery shall be made on the basis of following percentage of value of work which the tenderer has failed to complete the work:

- | | | |
|----|--|--------|
| a. | Delay up to one fourth period of the prescribed period of work,
Successful and completion of subject matter of procurement. | 2.50 % |
| b. | Delay exceeding fourth but not exceeding half of prescribed period | 5.00% |
| c. | Delay exceeding half but not exceeding three fourth of the prescribed
Period | 7.50% |
| d. | Delay exceeding three fourth the prescribed period | 10.00% |
- iii. Fraction of a day reckoning period of delay in work completion shall be eliminated if it is less than half a day.
 - iv. The maximum amount of liquidated damages shall be 10%.
 - v. If the tenderer requires an extension of time in completion of work on account of occurrence of any hindrance, he shall apply in writing to the authority, which has placed the work order, for the same immediately on occurrence of the hindrance but not after the stipulated date of completion of work.
 - vi. Work period may be extended with or without liquidated damages if the delay in the completion of work is on account of hindrances beyond the control of tenderer.

28. Payment :-

a. Schedule of Payments

The schedule of payments is specified below:

Auditor's fee shall be payable upon the Client's receipt of the final report, acceptable to the Client.

b. Payment Conditions

Payment shall be made subject to complying the observations made by Govt. of India within 30 days following submission by the Auditor of invoices in duplicate and its approval with the Coordinator designated in paragraph 4. *as per form C-1*

29. Redressal of Grievances during Procurement Process

- a. Any grievance of a Bidder pertaining to the procurement process shall be by way of filing an appeal to the First or Second Appellate Authority, as the case may be, as specified in the BDS, in accordance with the provisions of chapter III of the Act and chapter VII of the Rules and as given in Appendix H to these ITB.

The designation and address of the First Appellate Authority - PRINCIPAL SECRETARY, MEDICAL AND HEALTH AND FAMILY WELFARE, RAJASTHAN

The designation and address of the Second Appellate Authority - Secretary, Finance (Budget), Finance Department, GoR, JAIPUR

Handwritten signatures and initials:




FORM No. 1 [See rule 83]

Memorandum of Appeal under the Rajasthan Transparency in Public Procurement Act, 2012

Appeal No of

Before the (First / Second Appellate Authority)

1. Particulars of appellant:

- I. Name of the appellant:
- II. Official address, if any:
- III. Residential address:

2. Name and address of the respondent(s):

- (i)
- (ii)
- (iii)

3. Number and date of the order appealed against and name and designation of the officer / authority who passed the order (enclose copy), or a statement of a decision, action or omission of the Procuring Entity in contravention to the provisions of the Act by which the appellant is aggrieved:

4. If the Appellant proposes to be represented by a representative, the name and postal address of the representative:

5. Number of affidavits and documents enclosed with the appeal:

6. Grounds of appeal:

..... (Supported by an affidavit)

7. Prayer:

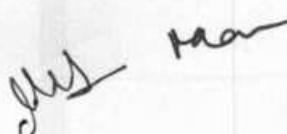
Place

Date

Appellant's Signature


 The bottom of the page contains several handwritten signatures and initials in black ink. From left to right, there is a signature that appears to be 'Jey', another signature 'ma', a circular stamp or mark, the number '18', and a signature 'fe'.

	Floor and Room Number: IIIrd FLOOR, RAJASTHAN STATE HEALTH SOCIETY
	City: JAIPUR
	PIN Code: 302005
	Telephone No. with STD Code: 0141 – 2221590
	Facsimile number: 0141 – 2225827
	Email address: md-nrhm-rj@nic.in
ITB 8.	Preparation of Bids
ITB 14	The Bid validity period shall be 90 DAYS from the deadline for submission of Bids.
ITB 15.	(a) A Bid Security shall be required/ not be required :- REQUIRED
ITB 17.	In addition to the original of the Bid, the number of copies of the Bid required : NIL
ITB 17.	The written confirmation of Authorization to sign on behalf of the Bidder shall consist of : Power of Attorney / Letter of Authorization written on the Letter Head by the Bidder.
ITB17.	Submission and Opening of Bids
ITB 18.	(a) For Bid submission purposes only, the Procuring Entity's address is:
	Attention (Name with Designation): Dr. BHARTI DIXIT, MISSION DIRECTOR, NHM, RAJASTHAN
	Street: TILAK MARG
	Address of Office:
	Floor/Room number: IIIrd FLOOR, C-BLOCK, SWASTHYA BHAWAN
	City: JAIPUR
ITB 17(d)	The deadline for Bid submission is:
	Date: 12.05.2025 Time: 02.00 P.M.
ITB 18.	The Bid opening shall take place at:
	Address of Office: C- Block, SWASTHYA BHAWAN
	Floor/Room number: Hall No.311 , IIIrd Floor,
	City: Jaipur
	Date: 12. 05.2025 Time: 4.30 P.M.
ITB 23.	Award of Contract



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ITB 24.	The period within which the contract agreement is to be executed and performance Security is to be submitted is 15 days
ITB 24.	Whether Performance Security shall be required (Yes/ No):- YES
ITB 25.	Redressal of Grievances during Procurement Process
ITB 25.	(a) The Designation and Address of First Appellate Authority:
	PRINCIPAL SECRETARY, MEDICAL AND HEALTH AND FAMILY WELFARE, RAJASTHAN, THIRD FLOOR, C-BLOCK, SWASTHYA BHAWAN, TILAK MARG, JAIPUR
	(b) The Designation and Address of Second Appellate Authority
	Secretary, Finance (Budget), Finance Department, GoR, JAIPUR

Note: Any changes in the time line of bid submission and thereafter will be intimated electronically.



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Section III: Evaluation and Qualification Criteria

Table of Contents

- 1. Evaluation Criteria
- 2. Qualification Criteria

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EVALUATION CRITERIA

For the purpose of the appointment of the statutory auditor for 2024-25, following points should be taken into account-

Open advertisement (as per Format for Advertisement as at Form-A) in leading newspapers at State level and National level for inviting proposals from CAG empanelled Chartered Accountant firms for statutory audit of State and District Health Societies should be issued first. A copy of the advertisement shall also be e-mailed to the Institute of Chartered Accountants of India (ICAI) for webhosting on ICAI website at secretary@icai.in & secretary@icai.org. (Format of the advertisement is enclosed) – A copy of the advertisement shall have to be sent to Financial Management Group (FMG) in MoHFW. Advertisement along with the detailed RFP shall also to be uploaded on the State's NHM website A pre-bid conference shall be held (date to be indicated in the advertisement) wherein queries/doubts of the potential bidders shall be clarified.

The Executive Committee of the SHS will form a Standing Committee on Audit (SCA) with suitable representation from programme and finance wings. The SCA should invariably be headed by the Director-Finance or other person nominated by the Mission Director. This SCA will also act as the Selection Committee for the selection of auditors. The SCA will subsequently monitor the audit process and the follow-up on audit paras and Action Taken Reports on those audit paras. After the selection of auditor by SCA, the same will have to be approved in the meeting of Executive Committee of the SHS.

The selection process of auditor shall be subject to review by Financial Management Group, MoHFW, GOI / Office of Chief Controller of Accounts, MoHFW, GOI / Audit parties of the AG or any authorized person of the Ministry of Health and Family Welfare, Government of India.

The State at the time of selection of the Statutory Auditor must ensure that the firm was not engaged as Concurrent Auditor of the State/District during the year for which the audit was engaged i.e. 2024-25.

The selection will be done by selecting the firm having lowest quotation in Financial Bid (L-1) after finalizing the Technical proposal. While finalizing audit firms, the firms having H.O./Local Branch Office in the State capital of the same State for which the proposal is given may be given preference at the time of finalizing the financial bid. (Such office should be existed within the State for not less than three years as per the ICAI Certificate). That is any firm with 2nd lowest financial bid may be considered for appointment for Statutory Auditor if that firm is having a head office or local branch office in that State.

The selection will be done by selecting the firm having lowest quotation in Financial Bid (L-1).

On completion of selection process, the firm selected shall be awarded the contract of audit of SHS & DHS by issuing the.

Letter of Award (LOA). The firm should execute a Contract with the SHS within 2 weeks of the award of the issuance of LOA.

In case the bidding firm is found not suitable for audit on any reasonable ground like information by the Ministry/ ICAI/ any State etc., State may reject such proposal without giving any reason.

Yes
man
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QUALIFICATION CRITERIA

CA firms eligible for audit: Chartered Accountants firms those are empanelled with C & AG for the year 2024-25 and eligible for doing **major audits** only will be eligible for the audit of the NHM programme. In this regards firm have to submit the details about the firm as per Form T-2, with all necessary supporting documents.

Guidelines for Submitting the Proposals:

Agencies are required to submit the proposal as per the guidelines and formats detailed out in the following paras:

- i. The original and all copies of the Technical Proposal shall be placed in a sealed envelope clearly marked "TECHNICAL PROPOSAL" Similarly, the original Financial Proposal shall be placed in a separate sealed envelope clearly marked "FINANCIAL PROPOSAL" followed by the name of the assignment and with a warning "DO NOT OPEN WITH THE TECHNICAL PROPOSAL." The envelopes containing the Technical and Financial Proposals shall be placed into an outer envelope and sealed. This outer envelope shall bear the submission address, reference number and title of the Assignment, and be clearly marked "DO NOT OPEN, EXCEPT IN PRESENCE OF THE OFFICIAL APPOINTED. The Society shall not be responsible for misplacement, loss or premature opening if the outer envelope is not sealed and/or marked as stipulated. This circumstance may provide a case for Proposal's/ bid's rejection. If the Financial Proposal is not submitted in a separate sealed envelope duly marked as indicated above, this shall constitute ground for declaring the Proposal non-responsive/ invalid.
- ii. **Single/ Multiple Firms: State has decided to appoint single CA firm as auditor.**
- iii. All agencies must comply with the Technical Specification, General Conditions and Format/Requirements for Technical and Financial proposal.
- iv. The Technical Proposal shall be marked "ORIGINAL" or "COPY" as appropriate. All required copies of the Technical Proposal are to be made from the original. If there are discrepancies between the original and the copies of the Technical Proposal, the original governs. Financial proposals submitted by the firm should be valid for 180 days from the date of submission of the proposal by the firm.
- v. Financial proposals submitted by the firm should be valid for 6 months from the date of submission of the proposal by the firm.
- vi. Each page, Form, Appendix and Appendices of the Technical and Financial Proposal must be signed by the Authorised signatory of the firm.
- vii. All blank spaces in the financial proposal must be filled in completely where indicated, either typed or written in ink.
- viii. **Rajasthan State Health Society (RSHS) reserves the right to accept or reject any application without giving any explanation and can change the evaluation criteria as per its requirements in the interest of the organisation.**

- ix. If the required constitution of the team is not deployed the state may take appropriate action as it deems fit (including blacklisting of the firm) against the firm, keeping the Ministry informed.
- x. A firm cannot undertake the audit assignments of more than three states in a year. An Undertaking to this effect shall be submitted by the Bidder. The audit assignment must be opted for as awarded by States chronologically i.e. on First come First served basis. If a CA Firm appointed in more than 3 state then they have to withdraw their name so as to keep it up to 3 States/ UTs only.
- xi. The firm shall give an undertaking that the team members are proficient in the State's official language (both oral and written). **The auditors must have the H.O/ Branch Office in the allotted State. (Form U)**
- xii. Firm shall have to depute appropriate no. of teams for timely submission of Audit Report and to attain quality of audit.
- xiii. Each team shall have to be headed by a qualified chartered accountant.
- xiv. Preference of firms having Head Office (H.O.)/Local Branch office in the State Capital: The firms having H.O./Local Branch Office in the State capital of the same State for which the proposal is given to be given preference at the time of finalizing the financial bid. Such office must exist within the State for not less than three years as per the ICAI Certificate. (Form U)
- xiii. In case same audit fee is quoted by two or more CA firms, the selection of auditor shall be done considering the following factors (priority-wise): -
- (i) Past Experience in handling Government Contracts & Conduct of the firm; and
 - (ii) Turnover of the firm
- xiv. The firm was not engaged as Concurrent Auditor of the Rajasthan State Health Society (RSHS) and District Health Societies (DHSs) during the year for which the audit was engaged or if he has been appointed for the year 2024-25.
The bidder should not have been engaged as Statutory Auditor for the Rajasthan State Health Society /District Health Societies during the continuous period of three years, namely F.Y. 2021-22, 2022-23 and 2023-24.
- xv. Firm shall have to depute appropriate no. of teams for timely submission of Audit Report and to attain quality of audit.
- xvi. Each team shall have to be headed by a qualified chartered accountant and should be partner or bonafide paid employee of the firm. The Firm shall not sublet or sub contract the work assigned.

SECTION IV

BIDDING FORMS

Technical Proposal will consist:

- i. Letter of Transmittal (Form T-1)
- ii. Details of the Firm along with Details of Partners (Form T-2)
- iii. Declaration by the Bidder under Section 7 of the Act (Form D-1)
- iv. Undertaking of presence of HO/Branch offices in State (Form U)

Financial Proposal will consist:

- i. Financial Bid (**Form F-1**),

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Letter of Transmittal

To,
The Mission Director,
National Health Mission,
Rajasthan State Health Society,
3 rd Floor, NRHM Building,
Swasthya Bhawan,
Tilak Marg, C-Scheme
Jaipur-302005

Sir/Ma'am,

We, the undersigned, offer to provide the audit services for Rajasthan State Health Society in accordance with your Request for Proposal dated 24/04/2025. We are here by submitting our Proposal, having details about the firm and proposed audit fees.

We hereby declare that all the information and statements made in this Proposal are true and accept that any mis-interpretation contained in it may lead to our disqualification.

The Fees quoted by us is valid till six months from the date of submission of the proposal. We confirm that this proposal will remain binding upon us and may be accepted by you at any time before the expiry date.

Prices have been arrived independently without consultation, communication, agreement or understanding (for the purpose of restricting competition) with any competitor.

We agree to bear all costs incurred by us in connection with the preparation and submission of the proposal and to bear any further pre-contract costs.

We understand that State Health Society [Insert Name of the State] is not bound to accept the lowest or any proposal or to give any reason for award, or for the rejection of any proposal.

I confirm that I have authority of [Insert Name of the C.A. Firm] to submit the proposal and to negotiate on its behalf.

Yours faithfully,

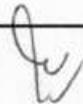
()

My name [Signature] 28 [Signature]

Format for Technical Proposal

Sl. No.	PARTICULARS	Supporting Documents required to be submitted along with this Form
1	Name of the Firm	
2	Addresses of the Firm:	
	Head Office	Phone No:
		Fax No:
		Mobile No. of Head Office In-charge:
	Date of establishment of the firm	
	Date since when is H.O. at the existing Station	
	Branch Office 1,2,3.....(Particulars of each branch to be given)	Phone No: Fax No: Mobile of each Branch Office In-charge:
	Mention the date of establishment of each branch offices since when existed at the existing place	
3	Firm Income Tax PAN No.	Attach copy of PAN card
4	Firm Service Tax Registration No.	Attach copy of Registration
5	Firm GST/TAN Registration No	Attach copy of Registration
6	Firm's Registration No. with ICAI	Attach a copy of certificate downloaded from ICAI Website showing the name & address of H.O., B.O. and partners etc.
7	Empanelment No. with C&AG	Attach proof of empanelment with C&AG for the year under Audit (2024-25) confirming that the firm is eligible for major PSU audits.

Handwritten signatures and initials:



8	No. of Years of Firm Existence & Date of establishment of Firm	Attach copy of Partnership Deed
9	Turnover of the Firm in last three years	Attach a copy of Balance Sheet and P & L Account of the last three years or a C.A. Certificate give Break-up of Audit Fee and Other Fees Received.
10	<p>Audit Experience of the Firm:</p> <p>1. Number of Assignments in Commercial/Statutory Audit</p> <p>2. Number of Assignments of Externally Aided Projects/Social Sector Project (excluding audit of Charitable Org.) Institutions &NGOs</p> <p>3. Experience in the NHM audit</p>	<p>Copy of the Offer Letter & the Fee Charged for each assignment.</p> <p>(Relevant evidences to be given of the turnover and fee)</p>
11	<p>Details of Partners:</p> <p>Provide following details:</p> <p><input type="checkbox"/> Number of Full Time Fellow Partners associated with the firm</p> <p><input type="checkbox"/> Name of each partner</p> <p><input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> Date of becoming ACA and FCA</p> <p><input type="checkbox"/> <input type="checkbox"/> Date of joining the firm</p> <p><input type="checkbox"/> Membership No.</p> <p><input type="checkbox"/> Qualification</p> <p><input type="checkbox"/> <input type="checkbox"/> Experience</p> <p><input type="checkbox"/> Whether the partners is engaged full time or part time with the firm</p> <p><input type="checkbox"/> Their Contact Mobile No., email and full Address (Attested copy of Certificate/letter of ICAI not before 01/01/2025)</p>	<p>Attested copy of Certificate of ICAI not before 01.01.2025</p>

Note: The firm shall give an undertaking that the team members are proficient in the State's official language (both oral and written).

MS *man* *Bh*

for

Declaration by the Bidder

[Under Section 7 of Rajasthan Transparency in Public Procurement Act, 2012]

In relation to my/our Bid submitted to for _____
in response to their RFP No. _____ Dated _____

We hereby declare under Section 7 of Rajasthan Transparency in Public Procurement Act, 2012,
that:

1. we possess the necessary professional, technical, financial and managerial resources and competence required by the Bidding Document issued by the Procuring Entity;
2. we have fulfilled my/our obligation to pay such of the taxes payable to the Union and the State Government or any local authority as specified in the Bidding Document;
3. we are not insolvent, in receivership, bankrupt or being wound up, not have my/our affairs administered by a court or a judicial officer, not have my/our business activities suspended and not the subject of legal proceedings for any of the foregoing reasons;
4. we do not have, and our directors and officers not have, been convicted of any criminal offence related to my/our professional conduct or the making of false statements or misrepresentations as to my/our qualifications to enter into a procurement contract within a period of three years preceding the commencement of this procurement process, or not have been otherwise disqualified pursuant to debarment proceedings;
5. we do not have a conflict of interest as specified in the Act, Rules and the Bidding Document, which materially affects fair competition;

Date:

Signature of bidder

Place:

Name:

Designation:

Address:

Handwritten signatures and initials:
Jes, [Signature], [Signature], [Initials]

Form F-1

FORMAT FOR FINANCIAL BID FOR STATUTORY AUDIT OF NHM, RAJASTHAN FOR
THE F.Y. 2024-25

(Please provide the break-up of Firm's quoted fees for each work and unit)

Particulars	Total Amount (in Rupees)
<p>AUDIT FEE</p> <p>a. Audit fees----- (Including cost of TA/DA)</p> <p>b. GST -----</p> <p>c. Total Fees-----</p> <p><u>Note: Percentage of funds involved shall not be a basis of quoting the Audit Fee.</u></p>	<p>Both in Numeric and in Words.</p> <p>Rs. _____/-</p> <p>(Rupees _____).</p>

Note: In case of change in the rate of GST the revised GST shall be paid.

Signature & Seal

Name of Firm

Address

32

Handwritten signature and initials

(Letter of undertaking for having the local office in the State)

To,
The Mission Director,
National Health Mission,
Rajasthan State Health Society,
3 rd Floor, NRHM Building,
Swasthya Bhawan,
Tilak Marg, C-Scheme
Jaipur-302005

Sir/Ma'am,

We, the undersigned offer to provide the audit services for [*Name of State Health Society*] in accordance with your Request for Proposal dated [*insert date*]. We hereby submit our Proposal, having details about the firm and proposed audit fees.

We hereby declare that our firm is having Head/ Branch offices in the State ofand is situated at
.....
address proof (photocopy of letter for incorporation of firm, lease agreement, phone connection, Electric Connection etc.) of this office in the State is enclosed herewith.

We hereby also give an undertaking that the firm's staff deputed for the audit are proficient in State's/UTs local language, both in oral and written form.

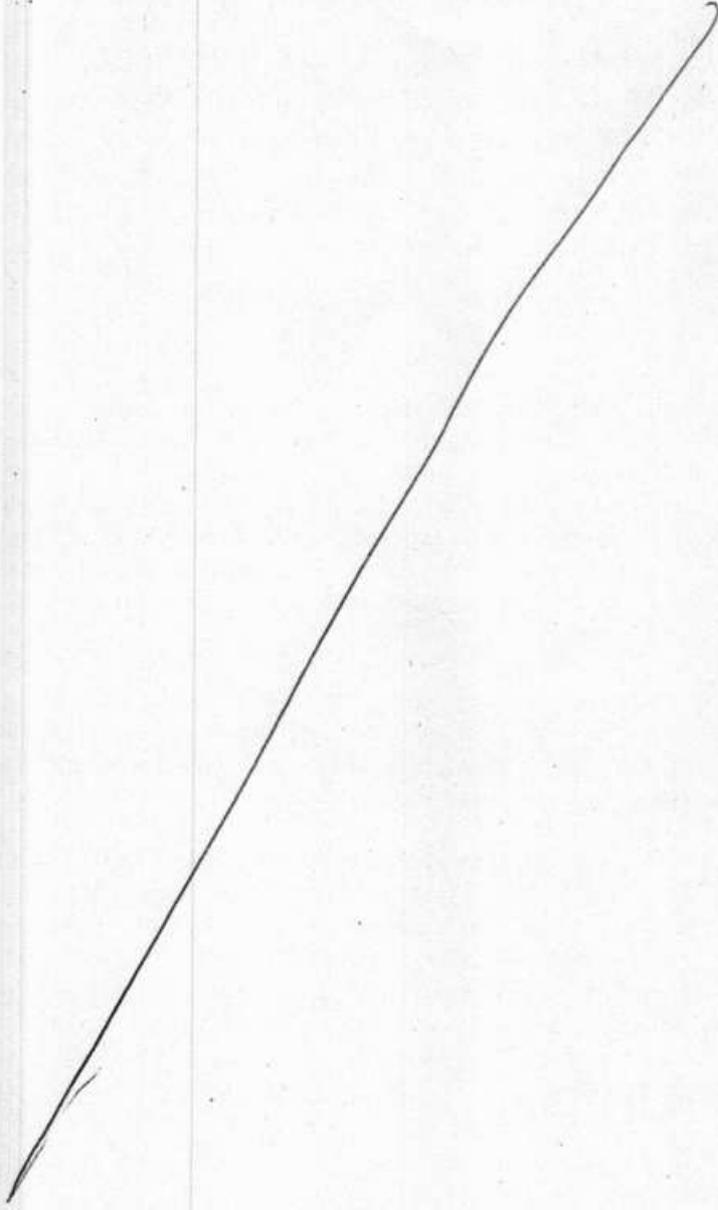
We, hereby understand that any information given here if found to be false or misleading will be treated as fraud and appropriate action can be taken in this regard.

Yours faithfully

()

- Encl:
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2.....

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Section V: Schedule of Work and Services

Terms of Reference (ToR)

1 National Rural Health Mission (NRHM) of the Ministry of Health & Family Welfare (MoHFW) was launched on 12th April, 2005 by the Government of India (GOI) to improve medical facilities in the country. Since 2013-14 onwards the NRHM programme has been subsumed under the umbrella programme of the National Health Mission (NHM). NHM is overarching NUHM and also includes Communicable and Non-Communicable Diseases (NCD) as well. The NHM seeks to provide accessible, affordable and quality health care to the population, especially the vulnerable sections.

2. The NHM has provided an umbrella under which the existing Reproductive and Child Health Programme (RCH) (including RCH, Routine Immunization (RI), Pulse Polio Immunization (PPI) and National Iodine Deficiency Disorder Control Programme (NIDDCP)), Health System Strengthening under NRHM (including Other Health System Strengthening, "Ayushman Arogya Mandir" and Asha Benefit Package (ABP) including facilitator payment, various National Disease Control Programmes (NDCPs) and Non-Communicable Diseases (NCDs) have been repositioned. National Urban Health Mission (NUHM) comprising of Other Health System Strengthening and "Ayushman Arogya Mandir" has also been added in National Health Mission.

2. (a) PM-ABHIM

Pradhan Mantri Ayushman Bharat Infrastructure Mission (PM-ABHIM) with an outlay of Rs. 64,180 crores over 6 years has been launched on 25th October-2021. The scheme would develop capacities of primary, secondary, and tertiary care health systems, strengthen existing national institutions, and create new institutions, to cater to detection and cure of new and emerging diseases.

2.(b) COVID-19

National Health Mission is one of the implementing agency of the India COVID-19 Emergency Response and Health Systems Preparedness Project (ERHSPP) in the States/UTs through State Health Societies (SHS). The Project seeks to prevent, detect and respond to the threat posed by COVID-19 and strengthen health system preparedness. Under the project, only actual expenditures incurred (including mobilization advances paid to contractors/vendors as per the terms of agreement) by the implementing agencies will be eligible for financing by the World Bank. The implementing agencies will submit separate IUFR/s reporting the actual expenditure for the Project during such period for reimbursement by the Bank. The same will be subject to reconciliation with audited expenditures reported for the period.

2. At present the following Programmes/Schemes fall under the National Health Mission:

- Till FY 2021-22, fund release under NHM was as under the following (5) pools/components:
 1. NRHM-RCH Flexible Pool
 - A. RCH Flexible Pool
 - B. Health System Strengthening under NRHM
 2. National Urban Health Mission-Flexible Pool
 3. Flexible Pool for Communicable Diseases
 4. Flexible Pool for Non-Communicable Diseases, injury & Trauma
 5. Infrastructure Maintenance
- With a view to provide more flexibility to States/UTs and improve financial utilization, Dept. of Expenditure w.e.f. FY 2022-23 has approved the merger of pools. The present arrangement of pools:

1. Flexible Pool for RCH & Health System Strengthening, National Health Programme and Urban



Health Mission

2. Infrastructure Maintenance
3. Strengthening of National Programme Management Unit

PM-ABHIM

4. Institutional and Funding Arrangements:

For the implementation of the above programmes, MoHFW has require the creation of an Integrated Health Society at the State and District levels (registered as a legal entity at the State and District under Societies Registration Act, 1860). Such integrated State Health Society (SHS) works in close coordination with the Directorate of Health & Family Welfare and District Health Societies (DHSs) work in coordination with the District Collector and District Chief Medical Officer (CMO). Program implementation is done through its District Chief Medical Officer's office, Blocks, Community Health Centres (CHCs), Sub District Hospital (SDH) , "Ayushman Arogya Mandir"- Primary Health Centres (AAM-PHCs), "Ayushman Arogya Mandir"-Sub- Centres (AAM-SCs), Rogi Kalyan Samities (RKS) and Village Health Sanitation & Nutrition Committees (VHSNC). Certain activities may be managed at the State level such as drug procurement, IEC, civil works, training using specialized entities such as SIHFW, IEC Bureau, PWD, the Directorate of Health and Municipal Corporations for the urban health components.

Funding & Accounting Arrangements:

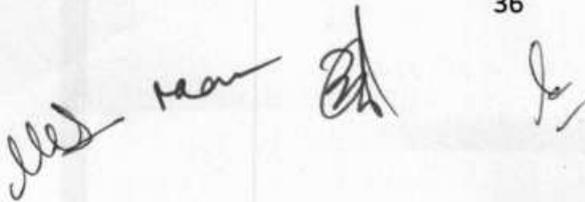
Funds for the various programs under NHM and PM-ABHIM are transferred from the Pay & Accounts Office of MoHFW to the State Treasuries and then from Treasuries to the Single Nodal Account of Single Nodal Agencies of SHS functioning in the State. Government of India transfer funds in the form of Grants-in-Aid to State treasuries through RBI on the basis of respective State Programme Implementation Plans (SPIPs) and approved Annual Work Plans which are prepared on the basis of District Health Action Plans (DHAPs) of each of the districts in the State. Under the umbrella of the integrated SHS, SNA bank account at SHS and all zero balance subsidiary accounts will have allocated drawing limites to be decided by the SNA concerned from time to time and will draw on real time basis from Single Nodal Account of the Scheme as and when payments are to be made to beneficiaries vendors etc. The available drawing limit get reduced by the extent of utilization as per DOE letter of Ministry of Finance dated 23.03.2021 for State for Procedure for release of funds under the Centrally Sponsored Schemes (CSS) and monitoring utilization of the funds release, and furhter Revised procedure dated 20.10.2023 for flow of funds to UTs without Legislature. Separate books of accounts and other financial records as per the requirements of each scheme and also submit separate financial activity reports at varying frequencies to the respective monitoring units in MoHFW (GOI)5. Financing by Development Partners/ Donors:

5. Financing by Development Partners/ Donors:

Some of the programs of NHM and PM-ABHIM are also supported by development partners such as the Asian Development Bank (ADB), The Global Fund to Fight AIDS, Tuberculosis and Malaria (GFATM) /World Bank, etc. for which credit agreements have been entered into by GOI with the respective Development Partners. Compliance with specific fiduciary requirements of the Development Partners will additionally need to be reported by the auditors. Copies of the legal agreements and other project documents will be provided to the auditors, if needed, by SHS/ concerned Programme Division in the State.

6. Objective of audit services:

The objective of the audit is to ensure that MoHFW receives adequate, independent, professional audit assurance that the grant proceeds provided by MoHFW are used for purposes intended in line with



approved PIPs and Annual Work Plan (AWP) of individual programs and that the annual financial statements are free from material mis-statements and the terms of the credit/ loan agreements of the development partners are complied with in all material respects.

The objective of the audit of the financial statements of State and District Health Society as well as the Consolidated Financial Statements of the State and District as a whole i.e. Balance Sheet, Income & Expenditure, Receipt & Payment, together with relevant accounting policies, notes to accounts and schedules, Bank Reconciliation Statements, Statement of Funds Position, Reconciliation of Expenditures (FMR and PFMS Expenditure) as per Audited financial statements with the expenditure reported as per the Financial Monitoring Report (FMR) is to enable the auditor to express a professional opinion as to whether:-

(1) the financial statements give a true and fair view of the Financial Position of the individual District Health Societies (DHSs), State Health Societies (SHSs) and Consolidated District and State Health Societies at the end of each fiscal year and of the funds received and expenditure incurred for the accounting period ended March 31, 2025.

(2) the funds were utilized for the purposes for which they were provided, and

(3) Where programs are financed by development partners, the respective program expenditures are eligible for financing under the relevant grant/ credit agreement. The books of accounts as maintained by the SHSs, DHSs and other participating implementing units such as Blocks, CHC, SDH, "Ayushman Arogya Mandir"- Primary Health Centres (AAM-PHCs), "Ayushman Arogya Mandir"-Sub- Centres (AAM-SCs), Village Health Nutrition and Sanitation Committees (VHNSCs) etc. shall form the basis for preparation of the individual DHS and SHS financial statements as well as the consolidated financial statements for the State as a whole.

7. Standards: The audit will be carried out in accordance with **Engagement & Quality Control Standards (Audit & Assurance Standards)** issued by the Institute of Chartered Accountants of India in this regard. The auditor should accordingly consider materiality when planning and performing (except where a certain minimum coverage of implementing units is specified) the audit to reduce the risk to an acceptable level that is consistent with the objective of the audit. In addition the auditor should specifically consider the risk of material misstatements in the financial statements resulting from fraud.

8. CA firms eligible for audit: Chartered Accountants firms those are empanelled with C & AG for the year 2024-25 and eligible for doing major audits only will be eligible for the audit of the NHM programme. In this regards firm have to submit the details about the firm as per **Form T-2**.

9. Audit Fees and TA/DA: The firms those are interested to be appointed will have to quote consolidated audit fees including expenses on TA/DA and GST. The firm quoting the minimum consolidated fees including towards TA/DA expenses will be awarded the work of audit. In case the audit team request with the state for stay arrangement etc. then cost to the state for such stay arrangements etc. will be adjusted against the consolidated fees quoted. **Bidding Firm should ensure that Audit Team shall have to visit 100% Districts and at least 40% blocks within each district.** The Audit Fee should be quoted considering this aspect.

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10. Scope & Coverage of audit: In conducting the audit special attention should be paid to the following:

- a) An assessment of adequacy of the project financial systems, including financial controls. This should include aspects such as adequacy and effectiveness of accounting, financial and operational controls; level of compliance with established policies, plans and procedures; reliability of accounting systems, data and financial reports; methods of remedying weak controls; verification of assets and liabilities and a specific report on this aspect would be provided by the auditor annually as part of the management letter;
- b) Funds have been spent in accordance with the condition laid down by the Department of Health & Family Welfare, Government of India from time to time with due attention to economy and efficiency and only for the purpose for which the funds was provided. Counterpart contribution from State Government, where required has been provided.
- c) Goods and services financed have been procured in accordance with the relevant procurement guidelines issued by the GOI/ State Government. However, for various programmes, special attention must be paid to the requirements of the agreement between GOI and Development Partners (NTEP, IDSP and NVBDCP, etc.). Such requirements are available within the State/ District's concerned Program Officers. For such externally funded programmes, auditor must satisfy that all expenditure, including procurement of goods and services have been carried out as per the procurement manual of the individual programmes and guidelines issued by the Programme Divisions of GOI and have all the necessary supporting documentation.
- d) All necessary supporting documents, records and accounts have been kept in respect of the project.
- e) Sample Coverage of sub district Implementing Units: Audit will cover 100% District Health Societies (DHSs) each being a legally registered society and at least 40% of the Block Level CHC,AAM-Primary Health Centres (PHCs) (at least 50% of such blocks should be new and remaining may be those covered in the audit of last year). The sample shall be selected in a manner that Block level "Ayushman Arogya Mandir"-Primary Health Centres (AAM-PHCs) ,CHC in each district is included in the sample coverage. All the vouchers pertaining to the health facilities will be available at the respective health facility (DH,CHC,"Ayushman Arogya Mandir"- Primary Health Centres (AAM-PHCs), for the purpose of audit. Audit shall also cover audit of expenses related to NHM incurred through Rogi Kalyan Samities (RKSs) at each level i.e. "Ayushman Arogya Mandir"-Primary Health Centres (AAM-PHCs), CHC and DH.
- f) The Statutory Auditor may review the concurrent audit reports / quarterly executive summaries and may consider material observations / findings while forming his opinion on overall internal control and truth & fairness of accounts/financial statements.

11. Project Financial Statements

A format of such financial statements and relevant schedules showing the consolidation of all the programmes is given at (**APPENDIX A - FORMAT of FINANCIAL STATEMENTS**) and also on the website of MoHFW at www.nhm.gov.in.

Project Financial Statement (SHS, DHS and Consolidated) shall include the following:

- i. Audit Opinion as per **APPENDIX-C**.
- ii. Balance sheet showing accumulated funds of the project balances other assets of the project, and liabilities, if any.
- iii. Income & Expenditure account for the year ending on 31st March 2025.
- iv. Receipt and Payment Account for the year ending on 31st March 2025.
- v. Other Schedules to the Balance sheet as appropriate, but which shall include
 - Statement of Fixed Assets in the form of a Schedule,
 - Schedule of Loans and Advances (Age-wise analysis),
 - Schedule of all Cash & Bank Balances (supported by bank reconciliation statements),
 - Program wise statement of expenditure.
- vi. Notes on Accounts showing the accounting policies followed in the preparation of accounts in the SHSs and DHSs and any other significant observation of the auditor.
- vii. Auditor shall have to specify the significant observations, including internal control weaknesses for each program and also specify the institution to which these relates to enable/facilitate appropriate follow up action.
- viii. Auditor shall have to certify the delay status of funds transferred from State Treasury to SNA A/C of SHS from FY 2021-22 ,2022-23,2023-24 and 2024-25 as per prescribed format at Appendix E-1, 2, 3 and 4 .
- ix. The Auditor has to disclose whether the State has received any interest on delayed transfer of funds from State Treasury to SNA bank account of SHS as per Ministry of Finance letter dated 18/19 December 2024 for interest compliances.
- x. The comparison between audited expenditure and expenditure reported in the FMR of 2024-25 along with the reason for variations.
- xi. Sanction wise UCs as per Form 12-C of GFR 2017; duly tallied with the Income & Expenditure and expenditure on Fixed Asset during the financial year (which have been shown as capitalized) **[Attach a statement showing the details of expenditures clubbed in the Utilization Certificate tallying with the Income & Expenditure Account and Schedules forming part of it]. A separate UC for State share contribution needs to be issued by the auditor and**
Separate UCs for "Emergency Covid-19 Response Package for Health Systems Preparedness ECRP-I , ECRP-II and PM –ABHIM needs to be issued by the auditor.
- xii. Action Taken Report on the previous year's audit observations.
- xiii. Reconciliation of the FMR Expenditures of the last quarter i.e. 31stMarch 2025 with expenditure as per the Annual Audited Financial Statements in the FMR format only for the financial year covered by audit period identifying the variance and the reasons for the same. This has to be certified by the auditor.
- xiv. **Representation by Management:** The DHS and SHS management should sign the financial statements and provide a written acknowledgment of its responsibility for the preparation and fair presentation of the financial statements and an assertion that the project funds have been expended in accordance with the intended purposes as reflected in the financial statements.

xv. **Separate chapter for covid-19 Emergency Response and Health System Preparedness (ECRP-I and II)** is attached on Appendix-"F". Release of funds under ECRP Phase-I is 100% Centrally funded. Release of funds under ECRP Phase-II is as per the approved Centre-State funding under NHM.

xvi. **Separate chapter for PM-ABHIM** is attached on Appendix- "G".

12. Financial Monitoring Reports (FMR)

In addition to the primary opinion on the financial statements, the auditor is required to audit last quarter FMR (quarter ending **March 2025**) submitted to MOHFW. The auditor should apply such tests as the auditor considers necessary under the circumstances to satisfy the audit objective. Where ineligible expenditures are identified as having been included in the financial reports, these should be separately noted by the auditors. The audit report should include a separate paragraph commenting on the accuracy and propriety of expenditures included in the financial statements and FMRs including whether procurement procedures have been followed, and the extent to which the Gol can rely on Quarterly FMRs.

In addition to the audit reports, the auditor will prepare a "Management Letter" as per **Appendix-D**, in which the auditor should summarize the observation on the internal control issues (other than those which materially affect his opinion on the financial statements) as under:

- Give comments and observations on the accounting records, systems and internal controls that were examined during the course of the audit;
- Identify specific deficiencies and area of weakness in the system and internal controls and make recommendations for their improvement;
- Report on the level of compliance with the financial internal control.
- Report procurements which has not been carried out as per the procurement manual/ guidelines of the state for the individual programmes such as; RCH-II, RNTCP, IDSP etc.
- Communicate matters that have come to the attention during the audit which might have significant impact on the implementation of the project; and
- Bring to Society's attention any other matter that the auditor considers pertinent.

The observations in the management letter must be accompanied by the implications, suggested recommendations from the auditors and management comments/ response on the Observations/ recommendations have to be obtained and reported along with the Audit report..

13. Reporting and Timing

The final Audit Report should be submitted by **31st July 2025**, (i.e. within four months of the end of the financial year), to the Rajasthan State Health Society and the State Society should then promptly forward **3 copies (Spiral Bound) and also soft copy in MS Excel / MS Word and Scanned (Both) is also to be submitted in mail or CD** of the audited financial statements and audit report along with the **final Utilization Certificates signed by the State and Auditor both**, to Gol with their comments, if any.

14. Additional Instructions to Auditors

- a. Audit Report of the Rajasthan State Health Society (RSHS) shall include audit of all the transactions at the State level as well as all the transactions in the District Health Societies (DHSs) within the State.
- b. Audit for the financial year will include all the components under NHM.
- c. The auditor appointed shall be required to issue Consolidated Audit Report for the State and each District, comprising all programmes under Flexible Pool for RCH & Health System Strengthening, National Health Programme and Urban Health Mission and PM-ABHIM.

- d. All state level report shall have to be issued in three sets (Two sets to MoHFW and one set for State). Consolidated Report is to be sent to NHM-Finance Division and individual reports of individual programmes along with UCs to the respective programme divisions of the Ministry).
- e. Financial Statements and relevant schedules shall be prepared in accordance with the format provided by Ministry of Health and Family Welfare, GoI (**APPENDIX-A - FORMAT of FINANCIAL STATEMENTS**). However, specific programme requirements (in accordance with the agreement with the GoI and Development Partners) may also be incorporated in the separate schedule of the programme.
- f. **The Auditor shall consolidated the Final Accounts of Rajasthan State Health Society (RSHS) with all 43 District Health Societies (DHSs), NUHM, NDCPs and NCDs programs committees at State Level for Consolidated Balance Sheet, Receipt & Payments accounts and Income & Expenditure Accounts along with schedules and annexure.**
- g. The Auditor shall certify all the Utilization Certificates in the prescribed format (Form 12C of GFR, 2017) of GOI for all programmes of NHM. The Utilization Certificate shall be furnished sanction wise and Utilization Certificate shall be issued for each sanction issued during the respective financial year. The Utilization Certificates should be jointly signed by the Mission Director, State Programme Officers in charge of concerned Programme and the Auditor.
The Auditor appointed for Districts shall certify all the Utilization Certificates in the prescribed format (Form 12C of GFR, 2017) of GOI for all programmes of NHM. The Utilization Certificate shall be furnished sanction wise and Utilization Certificate shall be issued for each sanction issued to Districts during the respective financial year
- h. The auditor shall also append the Checklist (**APPENDIX-B - CHECKLIST FOR AUDITOR**)
- i. The auditor shall certify the FMR on the basis of audited expenditures with all the line activities for the last quarter (quarter ending **March 2025** showing cumulative and head wise expenditure for the complete financial year) along with the Audited Statement of Accounts. Auditor shall certify a comparative statement showing expenditure as per FMR and as per Audit Report. Auditor must also document the reason for variances between the FMR figures and audited figures in cases where the variances are significant e.g. more than 15% from the audited figures at each component level.
- j. Audit Opinion as per the Model Format provided at **APPENDIX - C**.
- k. Management Letter as per **APPENDIX - D** along with the comments/reply of the Mission Director- NHM, Rajasthan State Health Society.
- l. The Ministry of Finance issued guidelines for implementation for Centrally Sponsored Scheme time to time . Statutory Auditor should give their comments on the follow-up these guidelines by the States and UTs during the FY 2024-25 for implementation for NHM and PM-ABHIM Scheme.
- m. Auditor should examine the status of timely Direct Beneficiary Transfer (DBT) under JSY, JSSK, ASHA, Family Planning and Nikshay-NTEP etc and checked the implemented these components by the State for making DBT payments and Auditor should checked the Internal control is adequate to ensure these payment are evidence based.
- n. The programme financial Statements to disclose expenditures on procurement from non-ADB member countries and on new building construction for 13 ADB supported States for PM-ABHIM.
- o. Auditor needs to disclose the valuation and disclosure as per Indian Government Accounting Standard-2 (IGAS-2) for Grant received in Kind by 13 ADB support States for PM-ABHIM.
- p. Auditor needs to disclose that the annual financial statements should include a note stating "These financial statements were approved by [insert governing body] on [insert date]" for 13 ADB supported State for PM-ABHIM.

15. Re-appointment of Auditor: As the auditor once appointed can continue for three years, subject to the satisfaction of the performance by the state and the State which wishes to re-appoint the same auditor shall have to seek the approval of the Executive Committee after obtaining the consent of the auditor and confirming that the said firm is in the panel of C&AG and eligible for conducting major audits for the year for which firm is being re-appointed. Further, any comments/remarks/observation of the Ministry in this regard shall have to be considered while re-appointing the same auditor.

It is also clarified that "No auditor can take the assignment of more than three (3) audits under NHM. A certification in this regard may be obtained from the auditor."

16. General Provision: The State should ensure that the Auditor must be appointed for all the disease control programmes under NHM and Uniform Accounting system is being followed for all the disease control programmes under NHM. The State should also ensure that the auditor should follow the latest formats given in the RFP.

The auditor shall be given access to any information relevant for the purpose of conducting the audit. This will normally include (other than all financial and procurement records) the SPIPs, AWP, MOU/LOU signed between MOHFW and the State/ SHS, instructions issued by MOHFW regarding scheme guidelines (e.g. JSY etc.), administrative orders issued by the SHS/ DOHFW/ Directorate of Health including cost norms etc. Where programs are financed by Development Partners copies of the legal agreement, project appraisal document should be made available to the auditors.

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CHECK-LIST FOR AUDITORS OF RAJASTHAN STATE HEALTH SOCIETY

Sl. No.	PARTICULARS	YES	NO	REMARKS
1.	Whether Audit Opinion is in the prescribed format giving the World Bank Credit No.			
2.	Whether the Annual Financial Statements (AFS) are in the prescribed format for Balance Sheet, Income & Expenditure Account and Receipt & Payment Account			
3.	Whether the Financial Statements include the Bank Reconciliation Statement as on last day of the year			
4.	Whether Financial Monitoring Report for the last quarter has been certified by the auditors and forms part of Annual Financial Statements			
5.	Confirm that no advances to Agency are shown as expenditure			
6.	Are there advances outstanding for long (greater than 6 months)			
7.	Whether the Utilisation Certificate for all the Sanctions has been attached			
8.	Are the Utilisation Certificates are signed by the Mission Director and countersigned by Principal Secretary or any other authorized person, Program Manager and by the Auditor			
9.	Whether auditor has certified that the amount of utilisation in the Utilisation Certificate is tallied with the Income & expenditure Account of the relevant period			
10.	Confirm that the Consolidated Annual Financial Statements include all the districts annual statements based on the books maintained by them and have been duly audited by the same auditor or any other auditor			
11.	Whether Management Letter has been prepared by the Auditors			
12.	Whether Management has offered its comments on the observations of the Auditor in the Management Letter			
13.	Whether the Annual Financial Statements are			

	consolidated on the basis of audited districts accounts and not on the basis of expenditures reported by the districts			
14.	Have you ensured that the Annual Financial Statements have been consolidated for Flexible Pool for RCH & Health System Strengthening, National Health Programme and Urban Health Mission			
15.	Whether Accounting Policies and Notes on Accounts have been appended to the AFS			
16.	Are you sure that none of expense of any activity has been merged with that of any other activity			
17.	Are you sure that all the expenses have been properly reflected as per the Heads of Accounts as shown in the FMR for each programme			
18.	Whether the accounts finalisation instructions issued by each Programme Division has been followed or not			
19.	Whether a confirmation certificate regarding the inclusion of all bank accounts of SHS etc. duly signed by Mission Director and Director Finance has been obtained and attached with the Report			
20.	Whether the SHS has claimed interest in delay of transfer of funds (30 days) from State Treasury to SNA A/C of SHS in case of Central Grants from the date of receipt of funds by the State			
21.	Whether the auditor has ascertained the delay in transfer of Central Government Grants (30 days) from State Treasury to SNA A/C of State Health Society			
22.	Status on laying down of previous year Audit Reports in the Governing Body meeting for acceptance.			
23	SNA Implementation : 1. Status on implementation and operationalization of Single Nodal Agency (SNA) and Single Nodal Account in the State in view of DoE's OM dated 23.03.2021. Revised procedure dated 20.10.2023 for flow of funds to UTs without Legislature 2. Status on transfer of Central Grant from State to SNA.			
24	DBT Payment : 1. Status on timely Direct Beneficiary Transfer (DBT) under JSY, JSSK, ASHA, FP and NTEP etc. 2. Checked implemented by the State for making DBT payments.			

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	3 . Internal control is adequate to ensure the payment are evidence based.			
25	Delay on transfer of funds for programme implementation : 1. Status on time taken in receiving of funds from State Treasury to Single Nodal Account 2. Whether the central funds and matching state share is transferred to Single Nodal Account within the mentioned timeline as per DOE's letter dated 23.03.2021,23.03.2022 and 16.02.2023. 3. If delay is more than the mentioned timeline ,the efforts undertaking by the Single Nodal Agency.			
26	SNA: SPARSH: 1. As per DoE guidelines,Whether the State is to be on boarded under SPARSH SNA for PM-ABHIM? 2. Has the State on boarded NHM and PM-ABHIM under SNA - SPARSH . 3. Has the State Closed the erstwhile SNA bank account of NHM & PM-ABHIM? 4. Has the State refunded the unspent central share of erstwhile SNA account to Consolidated Funds of India? 5. Has the State started sending the daily payment files under SNA SPARSH?			



FORMAT OF AUDIT REPORT

To,
The Mission Director,
 Rajasthan State Health Society,
 Swasthya Bhawan,
 Tilak Marg, C-Scheme,
 Jaipur-302004

Introduction

We have audited the accompanying expenditure statements / financial statements of the Flexible Pool for RCH and Health System Strengthening National Health Programme and Urban Health Mission implemented through theState Health Society, as of 31st March, 2025.

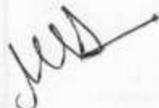
Our responsibility is to express an opinion on these financial statements based on our audit.

Scope

We conducted our audit in accordance with standards on auditing issued by the Institute of Chartered Accountants of India. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. In forming our opinion we have relied upon the audit findings / observations in(nos.) District Health Society/State Health Society's financial statements, which have been audited by other auditors. We believe that our audit provides a reasonable basis for our opinion.

Opinion

- a. The statements of account dealing with this report include funds received from **GFATM under RNTCP (Global Fund Grant No. IND-T-CTD 1620)**.
- b. We have obtained all the informations and explanations which to the best of our knowledge and belief were necessary for the purpose of our examination.
- c. In our opinion, proper books of account have been kept by the State Health Society, so far as appears from our examination of the books.
- d. The statements of account dealt with this report are in agreement with the books of account.



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- e. Financial Statements of the State is the consolidated Financial Statements of the State and District Societies.
- f. In our opinion and to the best of our information and according to the explanations given to us the said consolidated accounts of the State and District Societies, gives the information in the manner so required and give a true and fair view:-
1. In the case of the balance sheet, of the State of affairs of the Society as at 31st March, 2025.
 2. In the case of the Income and Expenditure Account of the excess of income over expenditure / deficit of income over expenditure for the year ended on that date.
 3. In case of Receipts and Payments Account of the receipts and payments during the year ended on that date.
- g. In addition with respect to FMR/SOEs, adequate supporting documentation has been maintained to support claims to the GFATM for reimbursements of expenditures incurred;
- h. The expenditures so claimed are eligible for financing under the Credit Agreement; and
- i. Procurement of goods and services has been carried out as per the Procurement manual by Central TB Division and other concerned division of the Govt. of India.

Place:

Date:

Signature of Auditor (s)

Notes:-

1. In case, a qualified opinion or disclaimer is given by the auditor, the audit report should state in a clear and informative manner all the reasons for such an opinion.
2. Audit Report to be accompanied by:
 - a) Management Letter
 - b) Reconciliation of Expenditure as per FMR/SOEs claims with the actual expenditure as reported in the audited financial statements.
3. Matters which have been underlined needs proper attention of the auditor.

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Terms of Reference (TOR)

For

External Auditor the Agency- National Health Mission (NHM) under the India COVID-19 Emergency Response and Health Systems Preparedness Project funded by World Bank (Credit No. 9086-IN) & Asian Infrastructure Investment Bank (Loan No. AIIB-C1660)

Background:

National Health Mission is one of the implementing agency of the India COVID-19 Emergency Response and Health Systems Preparedness Project (ERHSPP) in the States/UTs through State Health Societies (SHS). The Project seeks to prevent, detect and respond to the threat posed by COVID-19 and strengthen health system preparedness. Under the project, only actual expenditures incurred (including mobilization advances paid to contractors/vendors as per the terms of agreement) by the implementing agencies will be eligible for financing by the World Bank. The implementing agencies will submit separate IUFR/s reporting the actual expenditure for the Project during such period for reimbursement by the Bank. The same will be subject to reconciliation with audited expenditures reported for the period. Details of the Financial Management and procurement arrangements for the project are available in the Project Implementation Manual (PIM).

Objective of the Audit:

1. The objective of the audit of SHS financial statements is to enable the auditors to express an independent professional opinion on the financial position of funds released to the States/UTs for ERHSPP and to ensure that the funds utilized to project activities have been used for their intended purposes.
2. The books of accounts provide the basis for preparation of Financial Statements. Proper books of accounts as required by law have been maintained by SHS and also maintain adequate internal controls and supporting documentation for the transactions.
3. Audit of this project will be undertaken along with the Annual Audit being done at present for all other activities under NHM by the same auditor.

Scope of the Audit:

1. The audit will be carried out in accordance with the Accepted Indian Auditing Standards and will include tests and verification procedures as the auditors deem necessary.

2. External Auditors to verify all funds have been used in accordance with the established rules and regulations of the project and only for the purposes for which the funds were provided.
3. Goods and services financed are in adherence to the Bank's guidelines for procurement (under Components 2 to 6) and/or Government's rules and regulations (under Component 1) and as per the established rules and procedures & guidance note issued by the Ministry. (Refer: **Annexure-1** for Project Components)
4. Appropriate supporting documents, records and books of accounts relating to all activities have been kept. Clear linkages should exist between the books of accounts and the financial statements presented.
5. The financial statements have been prepared by the management in accordance with applicable accounting standards and give a true and fair view of the financial position of Project and of its receipts and expenditures for the period ended on that date.
6. Comprehensive assessment of the adequacy and effectiveness of the accounting and overall internal control system to monitor expenditures and other financial transactions.
7. Express an opinion as to reasonableness of the financial statements in all material respects.
8. Include in their reports opinion on compliance with procedures designed to provide reasonable assurance of detecting misstatements due to errors or fraud that are material in the financial statements.
9. In addition to the audit report, the auditors will provide the following:
 - a. Give comments and observations on the accounting records, procedures, systems and controls that were examined during the course of the audit.
 - b. Identify specific deficiencies and areas of weakness in systems and controls and make recommendations for improvement.
 - c. Report on the implementation status of recommendations pertaining to previous period audit reports.
 - d. Communicate matters that have come to their attention during the audit which might have a significant impact on the sustainability of the organization.
 - e. Auditors will verify the Procurements under Component 1 (Emergency COVID-19 Response) which require to be carried out as per Government rules and procedures (Refer procurement Chapter of PIM). In addition, auditors will also verify that anti-corruption undertakings of the World Bank and AIIB have been

signed by the seller/contractor/consultant as per the format enclosed with the PIM.

- f. Auditor will carry out detailed audit of 10% of procurements (numbers) samples under Component 1 (samples would be preferably taken from higher valued procurements covering goods and services both) and representative of methods/agencies to be checked for adherence to prescribed guidelines.

Deliverables:

1. Auditor will have to certify the Statement of expenditures as per the FMR Codes designated for the project and its reconciliation with unaudited quarterly FMR submitted to GOI depicting the differences. (Format as per **Annexure-2 as per JS(P) D.O. letter no.F.No.Z-18015/19/2020-NHM-II-Part-1 dated 09/11/2020**)
2. Auditor will issue a management letter specifying the weaknesses, if any, on matters requiring attention of the management.
3. Procurement audit reports in line with scope mentioned under para 9 (e) & (f) above.
4. Auditor to countersign Utilization Certificate prepared by SHS in Form 12C specifying the status of funds received, utilized and unspent balances along with a statement that all procurement procedures have been followed as per WB and AIIB while also certifying that undertaking for Anti-corruption have been signed for all contracts amounting for more than Rs. 3,00,000/- as per the guidance note issued by the Ministry time to time.
5. Auditor to issue Audit Opinion as per the revised format of Audit Opinion. (Format is given as per **Annexure-3**)

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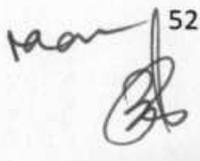
Project components are outlined below:

- Component 1: Emergency COVID-19 Response
- Component 2: Strengthening National and State Health Systems to support Prevention and Preparedness
- Component 3: Strengthening Pandemic Research and Multi-sector, National Institutions and Platforms for One Health
- Component 4: Community Engagement and Risk Communication
- Component 5: Implementation Management, Capacity Building, Monitoring and Evaluation
- Component 6: Contingent Emergency Response Component (CERC)

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Annexure-2

FMR FORMAT FOR REPORTING EXPENDITURE UNDER COVID-19 PROJECT (ICRP-I/-II) FOR FY 2024-25					
					Amount in Rs.
Sl.	As per New COVID FMR Codes				
No	FMR Codes	Name of Activity	Audited Expenditure for the FY 2024-25 (w.e.f. 01.4.2024 to 31.03.2025)	Total Provisional Expenditure (As Reported in FMR/SoE)	Variation, if any
1	2	3	4	5	6
	B.31	COVID 19 (Grand Total)			
1	B.31.1	Diagnostics including sample Transport (Total)			
	B31.1 (a)	Exp.on procurements of value less than Rs. 3.00 lakh (out of B31.1)			
2	B.31.2	Drugs and supplies including PPE and masks (Total)			
	B31.2(a)	Exp.on procurements of value less than Rs. 3.00 lakh (out of B31.2)			
3	B.31.3	Equipment/facilities for patient-care including support for ventilators etc. (Total)			
	B.31.3(a)	Exp.on procurements of value less than Rs. 3.00 lakh (outof B31.3)			
4	B.31.4	HR (Exiting and Additional) including incentives for Community health Volunteers (Total)			
5	B.31.5	surveillance & mobility Support (Total)			
	B.31.5 (a)	Exp.on procurements of value less than Rs. 3.00 lakh (out of B31.5)			
6	B.31.6	IT systems including Hardware and software.etc. (Total)			
	B.31.6(a)	Exp.on procurements of value less than Rs. 3.00 lakh (out of B31.6)			
7	B.31.7	IEC/BCC (Total)			
	B.31.7 (a)	Exp.on procurements of value less than Rs. 3.00 lakh (out of B31.7)			
8	B.31.8	Training (Total)			


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	B.31.8 (a)	Exp.on procurements of value less than Rs. 3.00 lakh (out of B31.8)				
9	B.31.9	Miscellaneous (Total)				
	B.31.9(a))	Exp.on procurements of value less than Rs. 3.00 lakh (out of B31.9)				
TOTAL EXPENDITURE						
Unspent balance as on 01/04/2024						
Funds Received From GOI during the Year						
UNSPENT BALANCE WITH STATE as on 31/03/2025						
SIGNATURE BY STATE MISSION DIRECTOR			SIGNATURE BY STATE DIRECTOR FINANCE		SIGNATURE BY STATE AUDITOR	
PLACE						
DATED						



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FORMAT OF AUDIT REPORT/OPINION

To,
The Mission Director,
Rajasthan State Health Society,
Swasthya Bhawan,
Tilak Marg, C-Scheme,
Jaipur-302004

Introduction

We have audited the accompanying expenditure statements / financial statements of the society under National Health Mission [partly financed for **India COVID-19 Emergency Response and Health Systems Preparedness Project under World Bank Credit No. 9086-IN & Asian Infrastructure Investment Bank (AIIB) Loan No. AIIB C1660 (COFN)**] implemented through theState Health Society, as of 31st March, 2025.

Our responsibility is to express an opinion on these financial statements based on our audit.

Scope

We conducted our audit in accordance with standards on auditing issued by the Institute of Chartered Accountants of India. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. In forming our opinion we have relied upon the audit findings / observations in(nos.) District Health Society/..... State Health Society's financial statements, which have been audited by other auditors. We believe that our audit provides a reasonable basis for our opinion.

Opinion

- a. We have obtained all the information and explanations which to the best of our knowledge and belief were necessary for the purpose of our examination.
- b. In our opinion, proper books of account have been kept by the State Health Society, so far as appears from our examination of the books.

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- c. The statements of account dealt with this report are in agreement with the books of account.
- d. The statements of account dealing with this report include funds received from **World Bank under NHM for COVID-19 (Cr. No. 9086-IN) & Asian Infrastructure Investment Bank (AIIB) Loan No. AIIB C1660 (COFN) and We have audited the accompanying expenditure statements / financial statements for the India COVID-19 Emergency Response and Health Systems Preparedness Project, under IBRD Loan 9086-IN, implemented by this Society.**

*In addition, (a) with respect to FMR/SOEs, adequate supporting documentation has been maintained to support claims to the World Bank for reimbursements of expenditures incurred; (b) the expenditures so claimed are eligible for financing under the Legal Agreement; and (c) Procurements under Component 1 (**Emergency COVID-19 Response**) have been carried out as per the agreed procurement procedures.'*

With respect to certification (c) above, it is clarified that all procurements of goods/services/works under Component-1 are carried out as per the Government rules and procedures. It is further confirmed that the Anti-corruption undertaking of the World Bank has been signed by the seller/contractor/consultant and is enclosed in the contract file. Further (a) Sample of 10% of procurements under Component 1 based on value (rather than number of contracts) and representative of methods/agencies to be checked for adherence to prescribed guidelines; and (b) In the report the value of contracts (in the reporting period) under Component 1 in the State have been mentioned.

- e. Financial Statements of the State is the consolidated Financial Statements of the State and District Societies.
- f. In our opinion and to the best of our information and according to the explanations given to us the said consolidated accounts of the State and District Societies, gives the information in the manner so required and give a true and fair view:-
1. In the case of the balance sheet, of the State of affairs of the Society as at 31st March, 2025.
 2. In the case of the Income and Expenditure Account of the excess of income over expenditure / deficit of income over expenditure for the year ended on that date.
 3. In case of Receipts and Payments Account of the receipts and payments during the year ended on that date.

- g. In addition with respect to FMR/SOEs, adequate supporting documentation has been maintained to support claims to the World Bank for reimbursements of expenditures incurred;
- h. The expenditures so claimed are eligible for financing under the Credit Agreement; and
- i. Procurements have been carried out as per the Program Implementation/ Procurement Manual by NHM and other concerned Division(s) of the Govt. of India.

Place:

Date:
(s)

Signature of Auditor

Notes:-

1. In case, a qualified opinion or disclaimer is given by the auditor, the audit report should state in a clear and informative manner all the reasons for such an opinion.
2. Audit Report to be accompanied by:
 - a) Management Letter stating the status of implementation of Program and response on the remarks of the auditors.
 - b) Reconciliation of Expenditure as per FMR/SOEs claims with the actual expenditure as reported in the audited financial statements.
3. Matters which have been underlined/ italics need proper attention of the auditor.

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A large signature on the left, the word "man" written above a signature in the center, and initials "JL" on the right.

Terms of Reference (TOR)

for

Statutory auditor for Pradhan Mantri – Ayushman Bharat Health Infrastructure Mission. (PM-ABHIM)(Loan no. L4032)**Back ground**

PM-ABHIM for the health sector focus on developing capacities of health systems and institutions across the continuum of care at all levels, primary, secondary and tertiary, to prepare health systems in responding effectively to the current and future pandemics/disasters.

Under the project, expenditure incurred for the Strengthening Comprehensive Primary Healthcare in Urban Areas are eligible for financing. The State Health Societies will submit the separate annexure with the audit reports outlining the major activities covered in the project.

Objective of the Audit:

1. The objective of the audit is to provide assurance that the program financial statements present a true and fair view of the operations and are free from misstatements.
2. The books of accounts provide the basis for preparation of Financial Statements and adequate internal controls and supporting documentation are done for the transactions.
3. Audit of this project will be undertaken along with the Annual Audit being done at present for all other activities under NHM by the same auditor.

Scope of the Audit

The scope of the audit is subject to the RFP issued for appointment of Statutory Auditors including the entities covered under PM-ABHIM.

Appropriate supporting documents, records and books of accounts relating to all activities have been kept. Clear linkages should exist between the books of accounts and the financial statements presented.

The financial statement should give true and fair view of the financial position of Project and of its receipts and expenditures for the period ended on that date.

The consolidated financial statements of State Health Society shall include the scheme of PM-ABHIM besides additional annexure and observations required to be submitted.

Audit observations other than auditors reservation for a qualified audit opinion highlighting the deficiencies noted relating to accounting and internal controls including internal control environment, Ayushman Bharat – Health & Wellness Centres and PM-ABHIM shall be given separately in form of a management letter.

The programme financial Statements to disclose expenditures on procurement from non-ADB member countries and on new building construction for 13 ADB supported States for PM-ABHIM .

Auditor needs to disclose the valuation and disclosure as per Indian Government Accounting Standard-2 (IGAS-2) for Grant received in Kind by 13 ADB support States for PM-ABHIM.

Auditor needs to disclose that the annual financial statements should include a note stating "These financial statements were approved by [insert governing body] on [insert date]" for 13 ADB supported State for PM-ABHIM.

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Auditors' Opinion

To,
The Mission Director,
Rajasthan State Health Society,
Swasthya Bhawan,
Tilak Marg, C-Scheme,
Jaipur-302004

Report on the Project Financial Statements

We have audited the accompanying audited project financial statements (APFS) comprising a balance sheet as at 31 March 2025, income and expenditure statement for the period ended 31 March 2025, related cash flow statement also for the same period ended and other related statements of the State Health Society which is implementing a project partly financed **by ADB Loan 4032-IND:Strengthening Primary Health Care in Urban Areas Program** under Pradhan Mantri – Ayushman Bharat Health Infrastructure Mission (PM-ABHIM) program, Result Based Lending (RBL) for the year ended 31st March, 2025.

These statements are the responsibility of the Project's management. Our responsibility is to express an opinion on the accompanying financial statements based on our audit.

Scope and Basis for Opinion

We have conducted our audit in accordance with standards of auditing (SA) issued by the Institute of Chartered Accountants of India (ICAI) and as per scope provided in applicable terms of reference (TOR). The audit standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. Our audit examines, on a test basis, evidence supporting the amounts and disclosures in the financial statements. It also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall statement presentation. We are independent of the Society, in accordance with the code of ethics issued by the ICAI together with the ethical requirements that are relevant to our audit of the Society and also under the terms of program agreement signed between ADB and the Ministry of Health and Family Welfare (MOHFW) dated 23 November



2021 section 2.08 (a), (b) and (c). We have fulfilled our other ethical responsibilities in accordance with these requirements and the Code of Ethics. We believe that the audit evidences we have obtained are sufficient and appropriate to provide a reasonable basis for our opinion.

Opinion

In our opinion, the accompanying financial statements give a true and fair view, in conformity with the accounting principles generally accepted in India, of the state of affairs of the society as at 31 March 20XX, {profit} or {loss} from the statement of income and expenditure and its cash flows for the year ended on that date [OR] give a true and fair view subject to observations as listed below [OR]do not give a true and fair view [OR] we do not express an opinion on the accompanying financial statements of the society. Because of the significant matters described on basis for disclaimer of opinion, we have not been able to obtain sufficient and appropriate evidences to provide a basis for an audit opinion on these financial statements.

Additionally, in our opinion:

1. Proceeds of the loan from ADB loan 4032-IND have been utilized for the purposes as per ADB Loan and program agreement. We further confirm that total eligible expenditure incurred INR XXXXXX till 31 March 20XX are as per these audited financial statements.
2. Financial covenants in the ADB loan 4032-IND loan agreement have been complied with.
3. We confirm that the Disbursement Linked Indicators (DLI) has been fully achieved under the DLI verification protocol.
4. Financial Statements of the State is the consolidated Financial Statements of the State and District Societies.

Additional observations on internal control deficiencies are presented at Annexure -A in form of a management letter (to be attached to highlight observations under Ayushman Bharat – Health & Wellness Centres and PM-ABHIM) or In absence of any internal control deficiencies observed during our course of audit, no separate management letter has been issued.

Place:

Date:

Signature of Auditor (s)

UDIN No.

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Statement of Eligible Expenditure under Strengthening of Comprehensive Primary Healthcare in Urban Areas

				Amount in Rs. Crore		
S.No.	FMR Codes	Name of Activity	Audited Expenditure for the FY 2024-2025 (w.e.f. 01.04.2024 to 31.03.2025)	Provisional Expenditure as per FMR	Variance %	Reasons for variance
I.	PM-ABHIM					
	To be filled in	Ayushman Bharat - Urban health and wellness centres (UHCs)				
II.	NUHM (excluding capital expenditure)					
	To be filled in	Planning & Mapping				
	To be filled in	Programme Management				
	To be filled in	Training & Capacity Building				
	To be filled in	Strengthening of Health Services				
	To be filled in	Regulation & Quality Assurance				
	To be filled in	Community Processes				
	To be filled in	Innovative Actions & PPP				
	To be filled in	Monitoring & Evaluation				
	To be filled in	Other, if any (Please specify)				
		Total Expenditure				
	Signature of State Auditor		Signature of Director Finance	Signature of Mission Director		

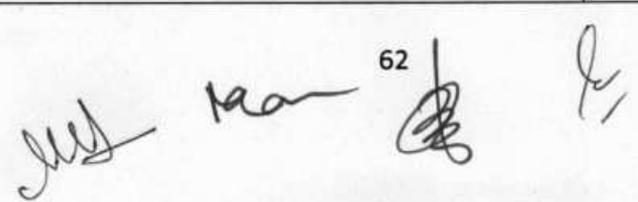
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Schedule.....

STATE HEALTH SOCIETY

DETAIL OF EXPENDITURE, UNSPENT BALANCE UNDER PM-ABHIM AS ON 31-03-2025

			Amount (In Rs.)
A) Fund Received During The Year :			Figure A
Date	Sanction No	Amount	
B) Total Fund Available For Spending (A+B)			Figure B
			Sub-total
C) EXPENDITURE DURING THE YEAR			
S.NO	Major Head	Total Expenditure	
1	Buildingless SHC (AAM) in rural areas in seven High Focus States (Bihar, Jharkhand, Odisha, Punjab, Rajasthan, Uttar Pradesh and West Bengal) and three NE States (Assam, Manipur and Meghalaya).		
2	Ayushman Arogya Mandir (AAM) in Urban areas		
3	Block Public Health Units in 11 High Focus States/UTs (Assam, Bihar, Chhattisgarh, Himachal Pradesh, UT-Jammu and Kashmir, Jharkhand, Madhya Pradesh, Odisha, Rajasthan, Uttar Pradesh and Uttarakhand).		
4	Integrated District Public Health Laboratory		
5	Critical Care Hospital Blocks		
6.	PMU Cost		



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	Grand Total PM Ayushman Bharat Health Infrastructure Mission	
	Sub Total	Total
D) REFUNDED TO GOI		
E) Unspent Balance as on 31-03-2025		
Chartered Accountants	State Finance Officer	Mission Director

FINANCIAL MANAGEMENT LETTER

(Format to be incorporated as part of the Audit Report)

Name of the State:

S. No.	Item	Remarks/ Response
1	<p>Accounting and Funds flow</p> <p>a. Are District Units legally registered entities under the Societies Registration Act?</p> <p>b. Status in respect of guidelines issued in December 2006 on financial, accounting, auditing, funds flow & banking arrangements at State & district level.</p> <p>c. Are the books being maintained as suggested in the Finance and Accounts Manual? (please list the books of accounts maintained at the State and District level)</p> <p>d. In the General Ledger, are the ledger accounts (at a minimum) as per the activity heads in the Financial Reporting Formats? If not how are financial reports complied?</p> <p>e. Is there a clear understanding on the on the nature of expenditure to be charged under each account head?</p> <p>f. What is the basis of recording expenditure at State and District level i.e. is it based on actual expenditure reported by Districts/ sub district units or are transfers recorded as expenditures?</p> <p>g. In case transfers are recorded as expenditures, is there a system of monitoring the expenditures reported against the transfers and eliminating inter unit transfers, while submitting consolidated Financial Report of the State to MOHFW?</p> <p>h. Is any computerized accounting system in use and if yes, what are the outputs?</p> <p>i. Are there any delays in receiving funds from the centre to states and states to districts? Has the project or any component been out of funds in the last one year?</p> <p>j. Are funds transferred by Rajasthan State Health Society to District Societies or directly to Bank accounts in the same of CHMO or DMO?</p> <p>k. Whether the State is transferring the funds to Districts electronically or by physical transfer?</p> <p>l. Whether the fund transfer by State to Districts is being done pool wise like RCH flexible pool or does the State carry out activity wise fund transfer to the Districts.</p> <p>m. What is the average frequency of fund transfer in a year?</p> <p>n. To what extent have financial powers been delegated at the state, district and block levels?</p> <p>o. Are they aware of the new draft guidelines circulated by the centre for delegation of administrative /financial powers under NHM?</p>	

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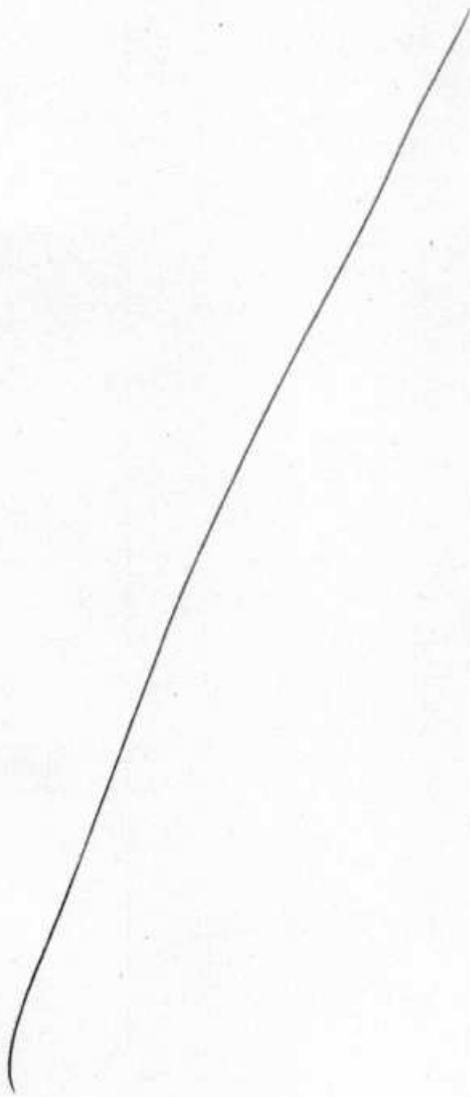
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S. No.	Item	Remarks/ Response
	p. Problems being faced/ outstanding issues on accounting or fund management or banking arrangements	
2	<p>Internal Control</p> <p>a. Are Financial Management Indicators being compiled regularly? Copy of latest indicators may be requested</p> <p>b. How are FM Indicators being used or followed up?</p> <p>c. Has SPMU been carrying out field checks on basic financial controls (appendix 13 A of Manual)</p> <p>d. Is there a system of recording, monitoring and settlement of advances at all levels i.e. State, District and sub districts?</p> <p>e. Is there an ageing of the advance and are there old unsettled advances with staff and others?</p> <p>f. Are further advances provided without settlement of old advances?</p> <p>g. What steps are being taken to settle old advances, if any?</p> <p>h. Does the project follow the system of single signatory or joint signatories? Who are the signatories to the bank account (s)?</p> <p>i. How many Bank accounts are being maintained and are Bank reconciliations carried out on a monthly basis?</p> <p>j. Problems being faced/ outstanding issues on internal controls.</p> <p>k. Report any procurement which has not been carried out as per the procurement manual of the individual programmes such as; RCH-II, RNTCP, IDSP etc.</p>	
3	<p>Financial Reports:</p> <p>a. Are States familiar with the guidelines for preparation of Revised FMR</p> <p>b. Are the reporting heads in the FMR aligned with the AWP and with the ledger accounts in the General Ledger (to check both at the State and District units)</p> <p>c. Are monthly FMRs submitted by the districts to states on a regular basis? Has the state consolidated the monthly FMRs from the districts for the first quarter of the FY? If so, has it been sent to the Centre and when? (a copy of the last financial report sent may be requested)</p> <p>d. Statement of Fund Position: Whether prepared or not? (Verify the figures from the books of accounts for any quarter as a cross-check measure).</p> <p>e. Do the FMRs go to FMG and programme divisions</p> <p>f. What are the checks being exercised while preparing FMRs?</p> <p>g. Is physical progress being captured in time and consistently?</p> <p>h. Is physical progress is reported in the FMR along with the financial progress.</p> <p>i. Problems being faced/ outstanding issues on financial reporting</p>	
4	Audit:	

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S. No.	Item	Remarks/ Response
	<p><u>External:</u></p> <p>a. Is there a TOR for external auditors and is it as per the TOR provided in the FM Manual/ RFP?</p> <p>b. Has the auditor(s) been appointed for State and District Societies for the year 2006-07?</p> <p>c. If yes/no, what was the process of selection of auditors? For 2006-07 were they from the shortlist circulated by FMG?</p> <p>d. Was a tendering processes were followed /will follow to appoint the Auditors?</p> <p>e. Are the bids evaluated for contracting auditors based on technical inputs or are they cost based?</p> <p>f. What are the fee rates, the coverage and the time period for which auditors have been contracted?</p> <p>g. Has a single audit firm been appointed or have districts been divided amongst firms?</p> <p>h. Is there a concept of lead auditor to quality assure the audit?</p> <p>i. Has SPMU received the model audit report sent by FMG?</p> <p>j. Have the audit observations on the audit report for previous FY been shared by the FMG?</p> <p>k. What is the practice for follow up on audit observations?</p> <p>l. Did the auditor visit the districts or districts officials were called at the State along with the records?</p> <p><u>Internal:</u></p> <p>m. Does the State have a system of internal/ concurrent audit?</p> <p>n. Does State plan to have internal or concurrent audit on monthly or quarterly basis?</p> <p>o. Are internal audit observations being received regularly and being acted upon?</p> <p>p. Please elaborate on effectiveness and implementation of Concurrent Audit existed in the</p> <p> i) State</p> <p> ii) Districts</p> <p>Concurrent audit:</p> <p>q. Is the state has appointed concurrent auditor for audit of state and all districts?</p> <p>r. Is the concurrent auditor has been appointed as per the guidelines of the Ministry?</p> <p>s. Is the concurrent auditor has submitting concurrent audit report regularly?</p> <p>t. Is the action taken report (ATR) has been submitted by the district to the state and follow up has been taken by the state?</p> <p>u. Is the State has submitted executed summary to the Ministry?</p> <p>v. Concurrent audit is being done monthly or quarterly?</p>	

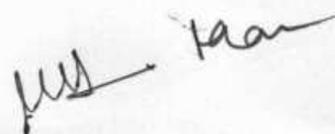
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**Statement of Differences Between Expenditure Reported in FMR & Actual Audited Expenditure of
RAJASTHAN STATE HEALTH SOCIETY for The F.Y. 2024-25**

				(Rs. In Lakhs)
Sl. No.	STRATEGY/ACTIVITIES	FMR Expenditure 2024-25	Expenditure as per Audit Report 2024-25	Variance between FMR and Audited Expenditure
		(1)	(2)	(3) = (1-2)
A	<u>RCH - TECHNICAL STRATEGIES & ACTIVITIES (RCH Flexible Pool)</u>		-	-
A.1	MATERNAL HEALTH			
A.2	CHILD HEALTH			
A.3	FAMILY PLANNING			
A.4	Rashtriya Kishore Swasthya Karyakram			
A.5	RBSK			
A.6	TRIBAL RCH			
A.7	PNDT Activities			
A.9	TRAINING			
A.10	PROGRAMME / NRHM MANAGEMENT COST			
A.11	Vulnerable Groups			
	Fixed Assets			
B	TIME LINE ACTIVITIES - Additionalities under NRHM (Mission Flexible Pool)	-	-	-
B1	ASHA			-
B2	Untied Funds/Annual Maintenance Grants /Corpus Grants to HMS/RKS			-
B3	Rollout of B.Sc. (Community Health)			-
B4	Hospital Strengthening			-

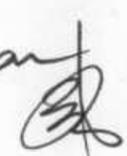

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B5	New Constructions			-
B6	Implementation of Clinical Establishment Act			-
B7	Health Action Plans (Including Block, Village)			-
B8	Panchayati Raj Institutions			-
B9	Mainstreaming of AYUSH			-
B10	IEC-BCC NRHM			-
B11	National Mobile Medical Units (Including recurring expenditures)			-
B12	National Ambulance Service			-
B13	PPP/ NGOs			-
B14	Innovations (if any)			-
B15	Planning, Implementation and Monitoring			-
B16	Procurement			-
B17	Drug Ware Housing			-
B18	New Initiatives/ Strategic Interventions			-
B20	Research, Studies, Analysis			-
B21	State level health resources centre(SHSRC)			-
B23	Other Expenditures (Power Backup, Convergence etc.)			-
B25	National Programme for Prevention and control of Deafness			-
B26	National Oral Health Programme			-
B27	National Program for Palliative Care (New Initiatives under NCD)			-
B28	Assistance to State for Capacity building (Burns & injury)			-
B29	National Programme for Fluorosis			-
B30	Human Resources			-

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C	ROUTINE IMMUNISATION			-
C.6	Pulse Polio operating costs			-
D	National Iodine Deficiency Disorders Control Programme (IDD)			-
E	Integrated Disease Surveillance Programme (IDSP)			-
F	National Vector Borne Disease Control Programme (NVBDCP)			-
G	National Leprosy Eradication Programme (NLEP)			-
H	Revised National Tuberculosis Control Programme (RNTCP)			-
I	NPCB			-
J	National Mental Health Programme (NMHP)			-
K	NPHCE			-
M	NTCP			-
O	NPCDS			-
P	NUHM Flexible Pool			-
GT	Grand Total (A+B+C+D+E+F+G+H+I+J+K+L+M+N+O+P)	-	-	-
Chartered Accountants		State Finance Manager-NHM	Director Finance -NHM	Mission Director- NHM

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Statement of Differences Between Expenditure Reported in PIP & Actual Audited Expenditure of RAJASTHAN STATE HEALTH SOCIETY for The F.Y. 2024-25

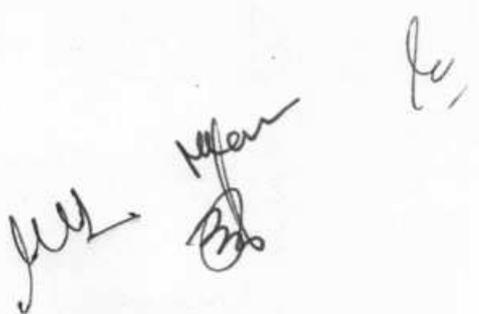
				(Rs. In Lakhs)
Sl. No.	STRATEGY/ACTIVITIES	PIP/Budget 2024-25	Expenditure as per Audit Report 2024-25	Variance between PIP and Audited Expenditure
		(1)	(2)	(3) = (1-2)
A	<u>RCH - TECHNICAL STRATEGIES & ACTIVITIES (RCH Flexible Pool)</u>		-	-
A.1	MATERNAL HEALTH			
A.2.	CHILD HEALTH			
A.3	FAMILY PLANNING			
A.4	Rashtriya Kishore Swasthya Karyakram			
A.5	RBSK			
A.6	TRIBAL RCH			
A.7	PNDT Activities			
A.9	TRAINING			
A.10	PROGRAMME / NRHM MANAGEMENT COST			
A.11	Vulnerable Groups			
	Fixed Assets			
B	TIME LINE ACTIVITIES - Additionalities under NRHM (Mission Flexible Pool)	-	-	-
B1	ASHA			-
B2	Untied Funds/Annual Maintenance Grants /Corpus Grants to HMS/RKS			-
B3	Rollout of B.Sc. (Community Health)			-
B4	Hospital Strengthening			-
B5	New Constructions			-

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B6	Implementation of Clinical Establishment Act			-
B7	Health Action Plans (Including Block, Village)			-
B8	Panchayati Raj Institutions			-
B9	Mainstreaming of AYUSH			-
B10	IEC-BCC NRHM			-
B11	National Mobile Medical Units (Including recurring expenditures)			-
B12	National Ambulance Service			-
B13	PPP/ NGOs			-
B14	Innovations (if any)			-
B15	Planning, Implementation and Monitoring			-
B16	Procurement			-
B17	Drug Ware Housing			-
B18	New Initiatives/ Strategic Interventions			-
B20	Research, Studies, Analysis			-
B21	State level health resources centre(SHSRC)			-
B23	Other Expenditures (Power Backup, Convergence etc.)			-
B25	National Programme for Prevention and control of Deafness			-
B26	National Oral Health Programme			-
B27	National Program for Palliative Care (New Initiatives under NCD)			-
B28	Assistance to State for Capacity building (Burns & injury)			-
B29	National Programme for Fluorosis			-
B30	Human Resources			-
C	ROUTINE IMMUNISATION			-

MS Man  *Per*

C.6	Pulse Polio operating costs			-
D	National Iodine Deficiency Disorders Control Programme (IDD)			-
E	Integrated Disease Surveillance Programme (IDSP)			-
F	National Vector Borne Disease Control Programme (NVBDCP)			-
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M	NTCP			-
O	NPCDS			-
P	NUHM Flexible Pool			-
GT	Grand Total (A+B+C+D+E+F+G+H+I+J+K+L+M+N+O+P)			-
Chartered Accountants State Finance Manager-NHM Director Finance -NHM Mission Director- NHM				



GFR 12 – C

[(See Rule 239)]

Name of the Institution /Society:

Name of Programme :

UTILIZATION CERTIFICATE- F.Y.....FOR STATE GOVERNMENTS)

(Where expenditure incurred by Govt. bodies only)

Sl.No.	Letter No. and Date	Amount	Certified that out of Rs.....of grants sanctioned during the year.....in favour of under the Ministry/ Department Letter No. given in the margin and Rs..... on account of unspent balance of the previous year, a sum of Rs..... has been utilized for the purpose offor which it was sanctioned and that the balance of Rs..... remaining unutilized at the end of the year has been surrendered to Government (vide No..... dated.....)/ will be adjusted towards the grants payable during the next year.....
	Total :		

2. Certified that I have satisfied myself that the conditions on which the grants-in-aid was sanctioned have been duly fulfilled/ are being fulfilled and that I have exercised the following checks to see that the money was actually utilized for the propose for which it was sanctioned.

Kinds of checks exercised :-

1. Cash Book
2. Ledger
3. Monthly Statement of Expenditure
4. Statement of Fund Position
5. Other

Chartered Accountants

STATE FINANCE MANAGER

Director (Finance)

NHM Rajasthan

NHM, Rajasthan

Mission Director-NHM, Rajasthan

Principal Secretary,

Health & Family Welfare

Seal

PS: The UC shall disclose separately the actual expenditure incurred and loans and advances given to suppliers of stores and assets, to construction agencies and like in accordance with scheme guidelines and in furtherance to the scheme objectives, which do not constitute expenditure at the stage. These shall be treated as utilized grants but allowed to be carried forward

[Handwritten signatures and initials]

FORMAT FOR AFFIDAVIT

Format for Affidavit Certifying that Entity / Partners are not Blacklisted (On a Non-Judicial Stamp Paper of relevant value)

Affidavit

I, M/s. (Sole Applicant), (the names and addresses of the registered office) hereby certify and confirm that we or any of our Partners of the Firm are not barred by Department of Health & FW, Govt. of Rajasthan/ or any other entity of GoR or blacklisted by any state government or Ministry of Health & Family Welfare of the Central government / department / organization in India from participating in Bid(s), as on the _____ (Date of Signing of Application).

I, M/s. (Sole Applicant), (the names and addresses of the registered office) understand that we or any of our Partners cannot undertake the audit assignments of more than three states in a year. We hereby further certify and confirm that we or any of our Partners of the Firm have not undertaken the audit assignments of more than three states for the year 2018-19 and, if such a situation arises, then we shall bring it to the notice of the Procuring Entity, who shall be free to reject our Bid or take any other appropriate action, which we and every Partner of our Firm shall be bound to accept and follow.

I further confirm that I am aware that, my Application for the captioned Work would be liable for rejection in case any material misrepresentation is made or discovered at any stage of the Bidding Process or thereafter during the agreement period and the amounts paid till date shall stand forfeited without further intimation.

Dated thisDay of, 20.....

Name of the Applicant

.....

Signature of the Authorized Person

.....

Name of the Authorized Person

Handwritten signatures and initials: "MS", "Man", and "S."

Section VI C: Contract Forms

Form C-1

SAMPLE CONTRACT FOR AUDIT FIRMS

CONTRACT

THIS CONTRACT ("Contract") is entered into this [insert starting date of assignment], by and between [RAJASTHAN STATE HEALTH SOCIETY,] ("the Client") having its principal office at [insert SHS's address], and [insert Firm's/Auditor's name] ("the Auditor") having its principal office located at [insert Firm's/Auditor's address].

WHEREAS, the Client wishes to have the Auditor perform the services hereinafter referred to, and

WHEREAS, the Auditor is willing to perform these services,

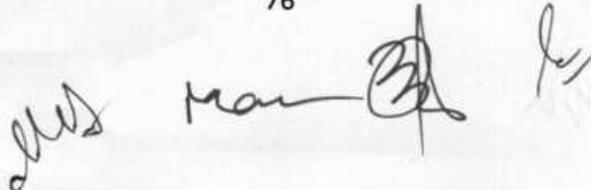
NOW THEREFORE THE PARTIES hereby agree as follows:

- 1. Services**
- (i) The Auditor shall perform the services for the F.Y. 2024-25 as per the RFP & TOR.
 - (ii) The Auditor shall provide the personnel "Auditor's Personnel," to perform the Services as per the proposal.
 - (iii) The Auditor shall submit to the Client the reports in the form and within the time periods "Auditor's Reporting Obligations."
- 2. Term**
- The Auditor shall complete the audit of DHS and SHS as per RFP/TOR within 90 days of the signing of this "Contract" or such extended time as may be mutually agreed with the client.
- After a complete and timely completion of audit the contract can be renewed for next financial year with a suitable enhancement in the fees.
- 3. Payment**
- A. Ceiling
For Services rendered pursuant to RFP, the Client shall pay the Auditor an amount not to exceed [insert amount]. Details are as below:

S.No.	Particulars	Amount (Rs.)
1.	Audit Fee (Including cost of TA/DA)	
2.	GST	
3	Total Fee	

Note:

- 1. This amount has been established based on the understanding that it includes all of the Auditor's costs and profits inclusive of service tax obligations that may be imposed on the Auditor.
- B. Schedule of Payments
The schedule of payments is specified below:
Auditor's fee shall be payable upon the Client's receipt of the final report, acceptable to the Client.
- C. Payment Conditions



Payment shall be made subject to complying the observations made by Govt. of India within 30 days following submission by the Auditor of invoices in duplicate and its approval with the Coordinator designated in paragraph 4.

Conditions for deduction in fees for not following the timeliness and completion as mentioned in RFP are acceptable.

4. Project Administration

A. Coordinator.

The Client designates Mr. /Ms. *[insert name]* as Client's Coordinator; the Coordinator will be responsible for the coordination of activities under this Contract, for acceptance and approval of the reports and of other deliverables by the Client and for receiving and approving invoices for the payment.

